

RESOLUTION 2011-13

A RESOLUTION APPROVING A CONCEPT PLAN FOR FRANKLIN CITY HALL PUD SUBDIVISION, TOTALING ± 4.24 ACRES, LOCATED AT 109 3RD AVENUE SOUTH, BY THE CITY OF FRANKLIN, TENNESSEE.

WHEREAS, The PUD process is a review procedure that is intended to encourage innovative land planning and design and avoid the monotony sometimes associated with large developments by:

- (a) Reducing or eliminating the inflexibility that sometimes results from strict application of zoning standards that were designed primarily for individual lots;
- (b) Allowing greater freedom in selecting the means to provide access, light, open space, and design amenities;
- (c) Encouraging a sensitive design that respects the surrounding established land use character and natural or man-made features of the site including, but not limited to, trees, historic features, streams, hillsides, and floodplains;
- (d) Promoting quality design and environmentally sensitive development by allowing development to take advantage of special site characteristics, locations, and land uses; and
- (e) Allowing deviations from certain zoning standards that would otherwise apply if not contrary to the general spirit and intent of this ordinance.

WHEREAS, The PUD review process is divided into two major phases. The first phase is the approval of a Concept Plan by the Board of Mayor and Aldermen (BOMA), by resolution, that addresses land uses, density and intensity of development, public facilities, transportation, infrastructure provision, open space, and other major development issues. The second phase is the approval of a Regulating Plan by the FMPC that demonstrates compliance with the approved Concept Plan and the *Franklin Zoning Ordinance*.

NOW, THEREFORE, BE IT RESOLVED by the Board of Mayor and Aldermen of the City of Franklin, Tennessee, meeting in regular session this _____ day of _____, 2010:

1. That the legal description of the property is as follows:

Map-Group-Parcel	Acres
078C-F-3.00	±4.24

BEING LAND LYING IN THE CITY OF FRANKLIN, WILLIAMSON COUNTY, TENNESSE, SAID LAND BEING OWNED BY THE CITY OF FRANKLIN. SAID CITY OF FRANKLIN PROPERTY BEING KNOWN AS PARCEL 3.00 ON WILLIAMSON COUNTY TAX MAP 078C, GROUP F, SAID PROPERTY BOPUNDARY BEING MORE PARTICULARLY DESCRIBED AS FOLLOWS:

COMMENCING AT AN IRON PIN ON THE SOUTHWEST PROPERTY CORNER OF SAID PARCEL 3.00, SAID CORNER LYING IN THE EASTERN RIGHT-OF-WAY LINE OF THIRD AVENUE SOUTH AND NORTHERN RIGHT-OF-WAY LINE OF CHURCH STREET, SAID POINT ALSO BEING KNOWN AS THE POINT OF BEGINNING.

THENCE LEAVING SAID IRON PIN THE FOLLOWING SEVEN (7) CALLS;

NORTH 24°33'15" WEST 492.25 FEET TO A POINT;
NORTH 65°26'45" EAST 237.00 FEET TO A POINT;
NORTH 65°26'45" EAST 159.00 FEET TO A POINT;
SOUTH 24°33'15" EAST 391.23 FEET TO A POINT;
NORTH 65°26'45" WEST 102.08 FEET TO A POINT;
SOUTH 24°33'15" EAST 101.71 FEET TO A POINT;
SOUTH 65°34'52" WEST 293.92 FEET THE POINT OF BEGINNING.

CONTAINING 184,719 SQUARE FEET, OR 4.24 ACRES, MORE OR LESS.

2. That the overall entitlements for the Franklin City Hall PUD are as follows:

Entitlements	Franklin City Hall PUD
Base Zone	Regional Mixed-use District (MX)
Character Area Overlay	Central Franklin Character Area Overlay District #1
Other Zoning Overlays	Historic Preservation Overlay
Amount of Non-residential Square Footage	280,207 sq. ft.
Number of Residential Units	35 dwelling units
Building Height	56 feet - maximum
Development Standard	Traditional
Minimum Total Open Space (3% formal)	± .13 acres (rounded) or 5,541 sq. ft.
Acreage of Site	± 4.24

3. That the Concept Plan, the exhibits accompanying the Concept Plan, and all conditions and restrictions placed upon the Concept Plan by the Franklin

Municipal Planning Commission and this Board shall be made a part of this Resolution as though copied verbatim herein, and that a permanent record of the Concept Plan, the exhibits accompanying the Concept Plan, and all such conditions and restrictions shall be kept in the Franklin Planning and Sustainability Department.

4. That this Resolution shall take effect from and after its passage on its first and final reading, the health, safety, and welfare of the citizens requiring it.

ATTEST:

CITY OF FRANKLIN, TENNESSEE

BY:

ERIC STUCKEY
CITY ADMINISTRATOR

BY:

DR. KEN MOORE
MAYOR

PRELIMINARY CONCEPT MEETING: 9/22/10

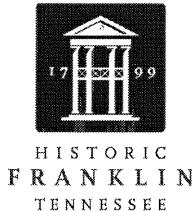
PREAPPLICATION CONFERENCE: 10/14/10

CONCEPTUAL PROJECT WORKSHOP: 10/28/10

REQUIRED NEIGHBORHOOD MEETING: 11/15/10

PLANNING COMMISSION RECOMMENDED APPROVAL: 2/24/11

BOMA PASSED/PUBLIC HEARING HELD: _____



MEMORANDUM

March 1, 2011

TO: Board of Mayor and Aldermen

FROM: Eric Stuckey, City Administrator *Eric*
Vernon Gerth, Assistant City Administrator for Community and Economic Development
Catherine Powers, Planning and Sustainability Director

SUBJECT: Resolution 2011-13, a resolution to approve a PUD Concept Plan for the Franklin City Hall PUD Subdivision on 4.24 acres located at 109 3rd Avenue South

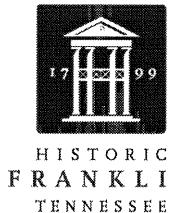
Purpose

The purpose of this memorandum is to provide the Board of Mayor and Aldermen (BOMA) with information regarding a resolution to approve a PUD Concept Plan for the Franklin City Hall PUD Subdivision on 4.24 acres located at 109 3rd Avenue South (Resolution 2011-13).

Background

This resolution was favorably recommended onto the BOMA by the Planning Commission by a vote of 5-1 at the February 24, 2011, FMPG Meeting.

PROJECT INFORMATION	
Existing Land Use	Civic and Institutional
Proposed Land Use	Mixed Use - Civic and Institutional, Commercial, Office, Attached Residential
Existing Zoning	CI
Proposed Zoning	MX
Acreage	4.24 acres
Proposed Number of Lots	N/A
Proposed Dwelling Units	35
Proposed Nonresidential Square Footage	280,207 sq. ft.
Proposed Open Space	<i>Formal Open Space: 5,541 sq. ft. or .13 acres (rounded)</i> <i>Informal Open Space: N/A</i> <i>Total Open Space: 5,541 sq. ft. or .13 acres (rounded)</i>
Physical Characteristics	Fully built out, graded site;
Character Area Overlay/ Development Standard	CFCO-1 / Traditional
Other Applicable Overlays	HPO
Proposed Building Height	56' maximum
Minimum Landscape Surface Ratio	.30

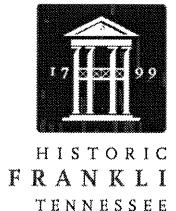


MEMORANDUM

SURROUNDING ZONING AND LAND USE		
Location	Land Use	Zoning
North	Commercial	CC
South	Office	OR
East	Inst. and Residential	CC, RX
West	Civic and Office	CC, CI

INFRASTRUCTURE AVAILABILITY	
Water	Available;
Sewer	Available;
Reclaimed Water	N/A;

LAND USE PLAN RECOMMENDATIONS	
The site is located in Central Franklin Character Area, Special Area 1, which has a historic commercial character. Commercial, institutional and residential structures at a scale of 2 to 3 stories currently exist. Buildings have a strong relationship to the street frontage and are scaled to the pedestrian. The existing mix of land uses includes commercial, institutional and residential uses. Commercial uses are to be concentrated in this area to promote a vibrant downtown core while protecting the residential character of the surrounding area. Existing civic and institutional uses are encouraged to remain and future civic and institutional uses are encouraged. Significant civic institutions, such as City Hall, should be located in the area.	
The area should follow standards for traditional areas. More dense mixed-use and residential development should be allowed in the area. Buildings may be at a scale up to 3 stories. Four story buildings may be permitted pursuant to a PUD in certain circumstances. Development may be supported by surface or structured parking located to the side or rear of buildings which address the street. Such areas should be lined with buildings to diminish the appearance of parking from public view. On-street parking is encouraged.	
The existing interconnected street and sidewalk network will remain, with wider sidewalks provided as new development occurs. Open space will be minimal given the urban character of this area. Open space exists in certain areas of the downtown core to meet the needs of the area. Urban open space should consist of existing and future publicly-accessible parks and open space as well as the streetscape itself. Courtyards and outdoor plaza spaces also provide urban open space within the built environment.	



MEMORANDUM

PROJECT MEETS FRANKLIN'S

LAND USE PLAN:	Yes
GREENWAY/OPEN SPACE PLAN:	N/A
HISTORIC DISTRICT GUIDELINES:	N/A

PROJECT REVIEW

STAFF RECOMMENDATION: Favorable recommendation to the BOMA.

COMMENTS:

Please see an updated Site Data Chart that is attached to this staff report. The initial acreage used was based on the acreage in the City's GIS parcel data instead of the legal description. The updated Site Data Chart reflects this change in acreage (3/100's of an acre) and will be updated on the revised plans that will be submitted prior to the BOMA meeting.

CONDITIONS OF APPROVAL:

PLANNING:

1. None;

PLANNING (LANDSCAPE):

2. The street between the residential units shall match on all sheets. The tree wells shall run the entire length of the block.

ENGINEERING:

3. None;

BUILDING AND NEIGHBORHOOD SERVICES:

4. None;

FIRE:

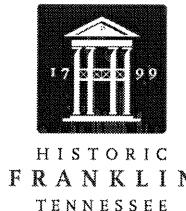
5. None;

PARKS:

6. None;

WATER/SEWER:

7. None;



MEMORANDUM

PROCEDURAL REQUIREMENTS:

1. The city's project identification number shall be included on all correspondence with any city department relative to this project.
2. Upon final approval by the BOMA, the applicant shall submit one (1) complete and folded set and a .pdf file of the corrected site plan to the Department of Building and Neighborhood Services. All revisions to the approved plans shall be "clouded." A response letter addressing each condition of approval shall be included with the .pdf submittal and the corrected plan.
3. Prior to the start of any excavation work, the developer and/or contractor shall notify AT&T and Comcast.

PROJECT CONSIDERATIONS:

1. At the Regulating Plan submittal stage, the Engineering Department will seek a detailed Traffic Impact Study to address site circulation, access and parking issues as well as the flow on the nearby street network. This Study will refine the trip generation projections given in this application. The Central Business District Signal Timing project already underway by RPM Transportation Consultants provides a basis for their preparation of the Traffic Impact Study.
2. The plaza on the square shall at the site plan stage be developed in such a manner to be able to contain the large portable stages that are there many times of the year during the festivals.
3. The IBC and IFC will require residential fire sprinklers in the Live/Work units adjacent to the parking garage. This needs to be considered when the building plans are submitted.

These items are not conditions of this approval, but are intended to highlight issues that should be considered in the overall site design or may be required when more detailed plans are submitted for review. These items are not meant to be exhaustive and all City requirements and ordinances must be met with each plan submittal.

Financial Impact

To be determined.

Options

Not applicable to this item.

Recommendation

Approval of the resolution.

**FRANKLIN CITY HALL
PUD CONCEPT PLAN
109 3RD AVENUE SOUTH
FRANKLIN, TENNESSEE**

OWNER

CITY OF FRANKLIN

109 3RD AVENUE SOUTH

FRANKLIN, TN 37064

615.281.3217

MAJOR: JOHN SCHROEDER

CONTACT: ERIC STRICKER, CITY ADMINISTRATOR

DEVELOPER

CITY DEVELOPMENT COMPANY, LLC

1101 LACONIAKICK STREET

SUITE 400

NASHVILLE, TN 37201

615.319.4242

CONTACT: TELL BARRETT, PRESIDENT

DESIGN TEAM

HISTORICAL DESIGN CONSULTANT

WHOLE TOWN SOLUTIONS

65 STONE STREET

ROSWELL, GA 30075

770.643.9398

CONTACT: LEW OLIVER

ARCHITECT

MANUEL ZETMIN ARCHITECTS

1810 15TH AVENUE SOUTH

NASHVILLE, TN 37212

615.256.9880

CONTACT: MANUEL ZETMIN

LANDSCAPE ARCHITECT

HAWKINS PARTNERS, LANDSCAPE ARCHITECTS

SUITE 100

NASHVILLE, TN 37201

615.255.3218

CONTACT: RANDI HAWKINS

CIVIL ENGINEER

CIVIL ENGINEERS GROUP

105 S 15TH AVENUE

NASHVILLE, TN 37221

615.248.9899

CONTACT: KEVIN GANGAMORE

TRANSPORTATION CONSULTANTS

RPM TRANSPORTATION CONSULTANTS

SUITE 240

BRENTWOOD, TN 37027

615.370.8410

CONTACT: RANDI BURCH

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No Cover Sheet

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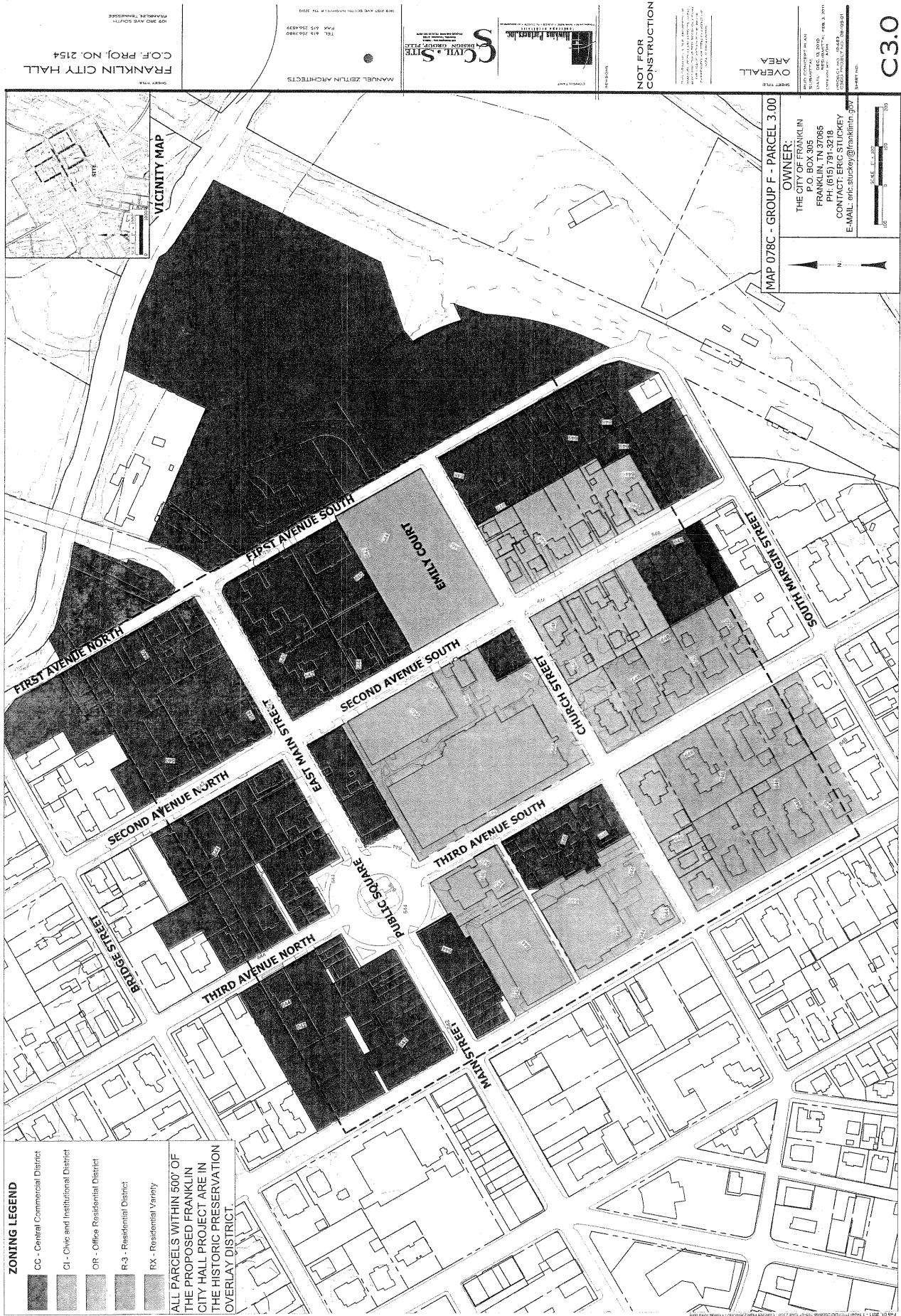
LCT 204: CONCEPT PLANS

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C2.0



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IMPACT STATEMENT

Based on the proposed land uses and sites, the project is expected to generate approximately 905 vehicle trips per day. This traffic will be distributed across the major street network that provides access to the project site in downtown Franklin. The table below indicates the percent of project-generated traffic that can be expected to utilize each of the major arterials to access the site. The distribution and associated traffic volumes for each of the major arterials are provided in Table 1. In the average annual daily traffic (AADT) analysis, traffic volumes for all major arterials were estimated. Major arterials include Main Street, Church Street, 2nd Avenue, 3rd Avenue, and Franklin City Hall. These arterials are considered primary arterials because they carry the highest volume of traffic. These arterials provide direct access to the proposed development and to the major street network. More detailed information would employ the preparation of a traffic impact study.

TABLE 1: PROJECT IMPACT ON STREET NETWORK

MAJOR STREET	DAILY PROJECT-GENERATED VEHICLE TRIPS	
	STREET CLASSIFICATION	2009 AADT OF TRAFFIC (from table)
Main Street	Major Arterial	19,000
Church Street	Major Arterial	1,600
2nd Avenue	Major Arterial	1,000
3rd Avenue	Major Arterial	1,000
Franklin City Hall	Major Arterial	1,000
Market Street	Local	1,000
Caroline Street	Local	600
High Street	Local	1,000
High Street E.	Local	500
High Street W.	Local	500
Fremont Street	Local	200
Fremont Street E.	Local	100
Fremont Street W.	Local	100
Total		5,046

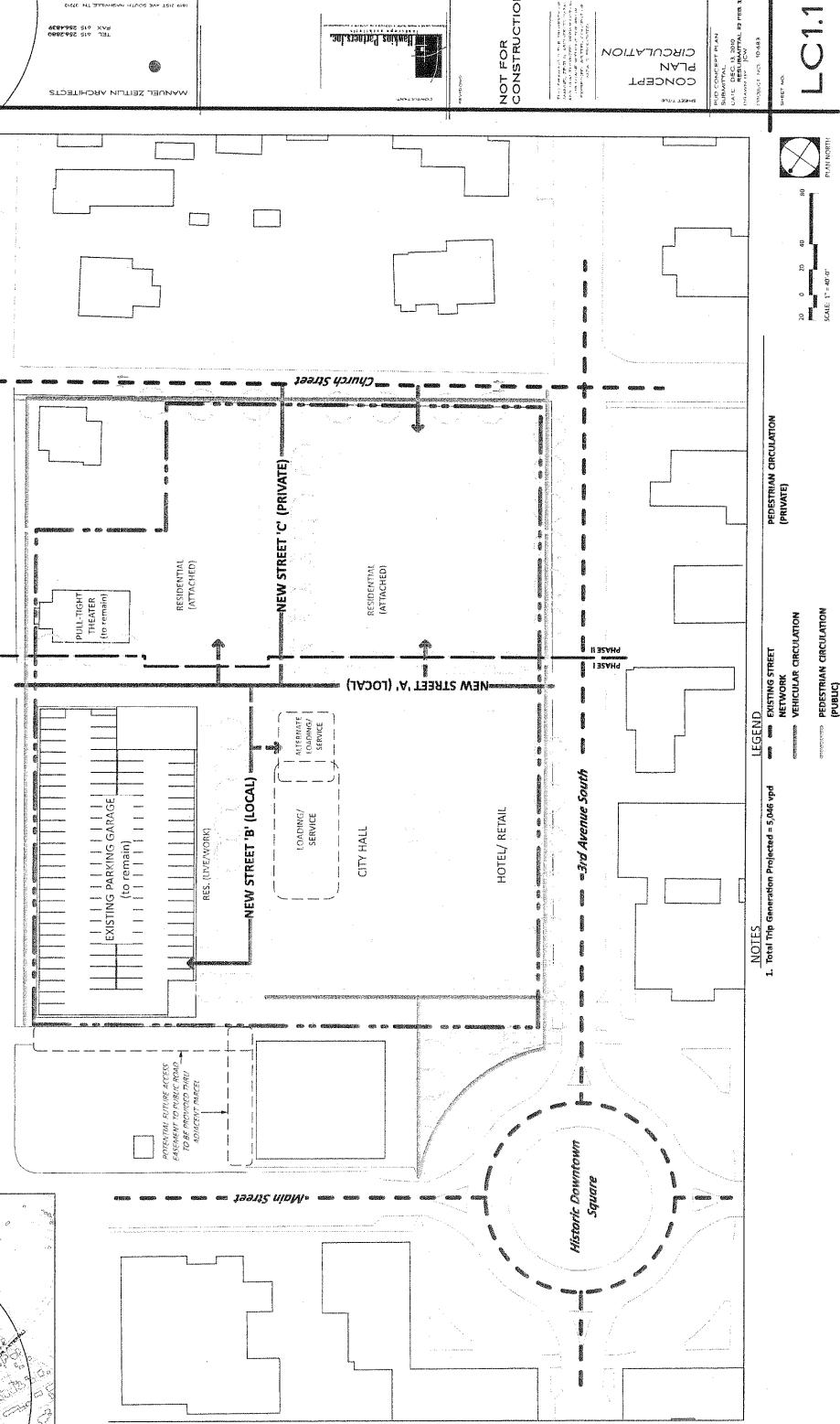
As the project-generated traffic approaches the site vehicles will turn onto the streets that provide direct access to the project site, which are Main Street, 2nd Avenue, 3rd Avenue, and major arterials, and Church Street and 2nd Avenue S are classified as major collectors. A detailed traffic study, if required by the City, would address specific access issues.

A Traffic Impact Study and a Parking Study for this Project will be performed and submitted to the City for their review with the Zoning Plan.

2nd Avenue South



CONTEXTUAL ROAD NETWORK
CLASSIFICATION DIAGRAM



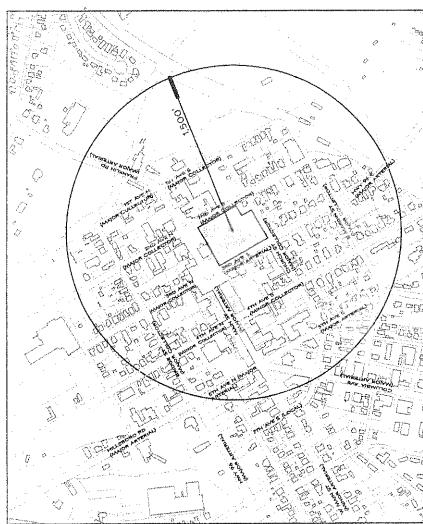
NOTES

1. Total Trip Generation Projected = 5,046 vpd

- EXISTING STREET NETWORK
- VEHICULAR CIRCULATION (PRIVATE)
- PEDESTRIAN CIRCULATION (PUBLIC)

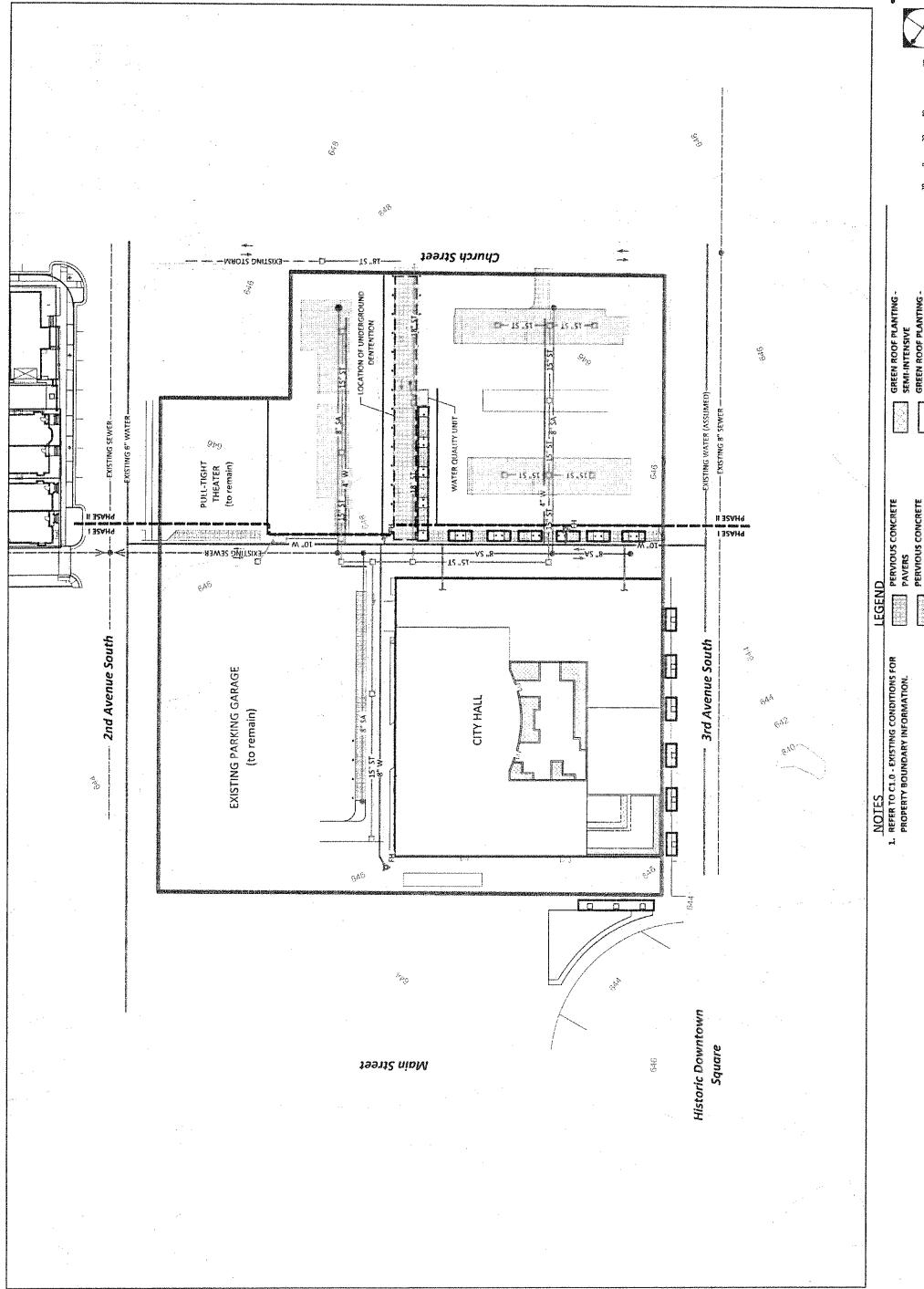
PROJECT NUMBER: 10433
SUBMITTER: DAVIS, ROBERT & ASSOCIATES, INC.
DATE SUBMITTED: DECEMBER 13, 2000
DATE APPROVED: NOVEMBER 16, 2001
REVIEWER: JENKINS, JEFFREY
SCALE: 1" = 40'-0"

LC1.1



DESCRIPTION

The stormwater runoff from the existing town hall building and parking lot currently drain to an existing subsurface stormwater collection system between City Hall and the parking deck. This collection system then routes the surface parking lot toward Church Street. The existing pervious area on this 4.24 ac property is approximately 20,200 sf. The proposed pervious areas on the 4.24 ac property is approximately 45,200 sf. We understand that the city has a policy to require parking lot infiltration. The proposed pervious areas on the 4.24 ac property is approximately 45,200 sf. We understand that the "existing site" is assumed to have 50% pervious area. Based on this information, detention will be required. It is requested and that the "existing site" is assumed to have 50% pervous area. Project plans to provide detention in a combination of stormwater ponds, open space in stone base of pervious pavers, and below grade vaults/pipes. The proposed Franklin City Hall project plans to utilize a number of low impact design techniques to significantly improve the quality of the stormwater runoff from the site. Portions of the new buildings will have green roofs (extensive and extensive). Various concrete pavements and pervious concrete pavers are planned for garage portions of the private walls, private drives, and parking areas. Non-structural water quality measures as much as possible to treat the stormwater runoff. The use of proprietary stormwater quality retention areas will be implemented as part of the residential development. While in the intent of the developer to utilize structures to supplement the treatment, may be necessary on this project. More detail of the stormwater quality and quantity design will be provided with the regulating plan.



LC1.3



PLAN NORTH

SCALE 1" = 40'

M

BIORETENTION AREA

NON-STRUCTURAL
WATER QUALITY MEASURES

NOTES

1. REFER TO C1 - EXISTING CONDITIONS FOR PROPERTY BOUNDARY INFORMATION.

2. CONNECTIONS TO EXISTING UTILITY INFRASTRUCTURE LOCATIONS TBA.

PROJECT NO. 10-43

DATE DEC 12, 2009

TIME 10:00 AM

SCALES 1" = 40'

10' 20' 40' 60' 80' M

50' 60' 70' 80' 90' 100' 110' 120' 130' 140' 150' 160' 170' 180' 190' 200' 210' 220' 230' 240' 250' 260' 270' 280' 290' 300' 310' 320' 330' 340' 350' 360' 370' 380' 390' 400' 410' 420' 430' 440' 450' 460' 470' 480' 490' 500' 510' 520' 530' 540' 550' 560' 570' 580' 590' 600' 610' 620' 630' 640' 650' 660' 670' 680' 690' 700' 710' 720' 730' 740' 750' 760' 770' 780' 790' 800' 810' 820' 830' 840' 850' 860' 870' 880' 890' 900' 910' 920' 930' 940' 950' 960' 970' 980' 990' 1000' 1010' 1020' 1030' 1040' 1050' 1060' 1070' 1080' 1090' 1100' 1110' 1120' 1130' 1140' 1150' 1160' 1170' 1180' 1190' 1200' 1210' 1220' 1230' 1240' 1250' 1260' 1270' 1280' 1290' 1300' 1310' 1320' 1330' 1340' 1350' 1360' 1370' 1380' 1390' 1400' 1410' 1420' 1430' 1440' 1450' 1460' 1470' 1480' 1490' 1500' 1510' 1520' 1530' 1540' 1550' 1560' 1570' 1580' 1590' 1600' 1610' 1620' 1630' 1640' 1650' 1660' 1670' 1680' 1690' 1700' 1710' 1720' 1730' 1740' 1750' 1760' 1770' 1780' 1790' 1800' 1810' 1820' 1830' 1840' 1850' 1860' 1870' 1880' 1890' 1900' 1910' 1920' 1930' 1940' 1950' 1960' 1970' 1980' 1990' 2000' 2010' 2020' 2030' 2040' 2050' 2060' 2070' 2080' 2090' 2100' 2110' 2120' 2130' 2140' 2150' 2160' 2170' 2180' 2190' 2200' 2210' 2220' 2230' 2240' 2250' 2260' 2270' 2280' 2290' 2300' 2310' 2320' 2330' 2340' 2350' 2360' 2370' 2380' 2390' 2400' 2410' 2420' 2430' 2440' 2450' 2460' 2470' 2480' 2490' 2500' 2510' 2520' 2530' 2540' 2550' 2560' 2570' 2580' 2590' 2600' 2610' 2620' 2630' 2640' 2650' 2660' 2670' 2680' 2690' 2700' 2710' 2720' 2730' 2740' 2750' 2760' 2770' 2780' 2790' 2800' 2810' 2820' 2830' 2840' 2850' 2860' 2870' 2880' 2890' 2900' 2910' 2920' 2930' 2940' 2950' 2960' 2970' 2980' 2990' 3000'

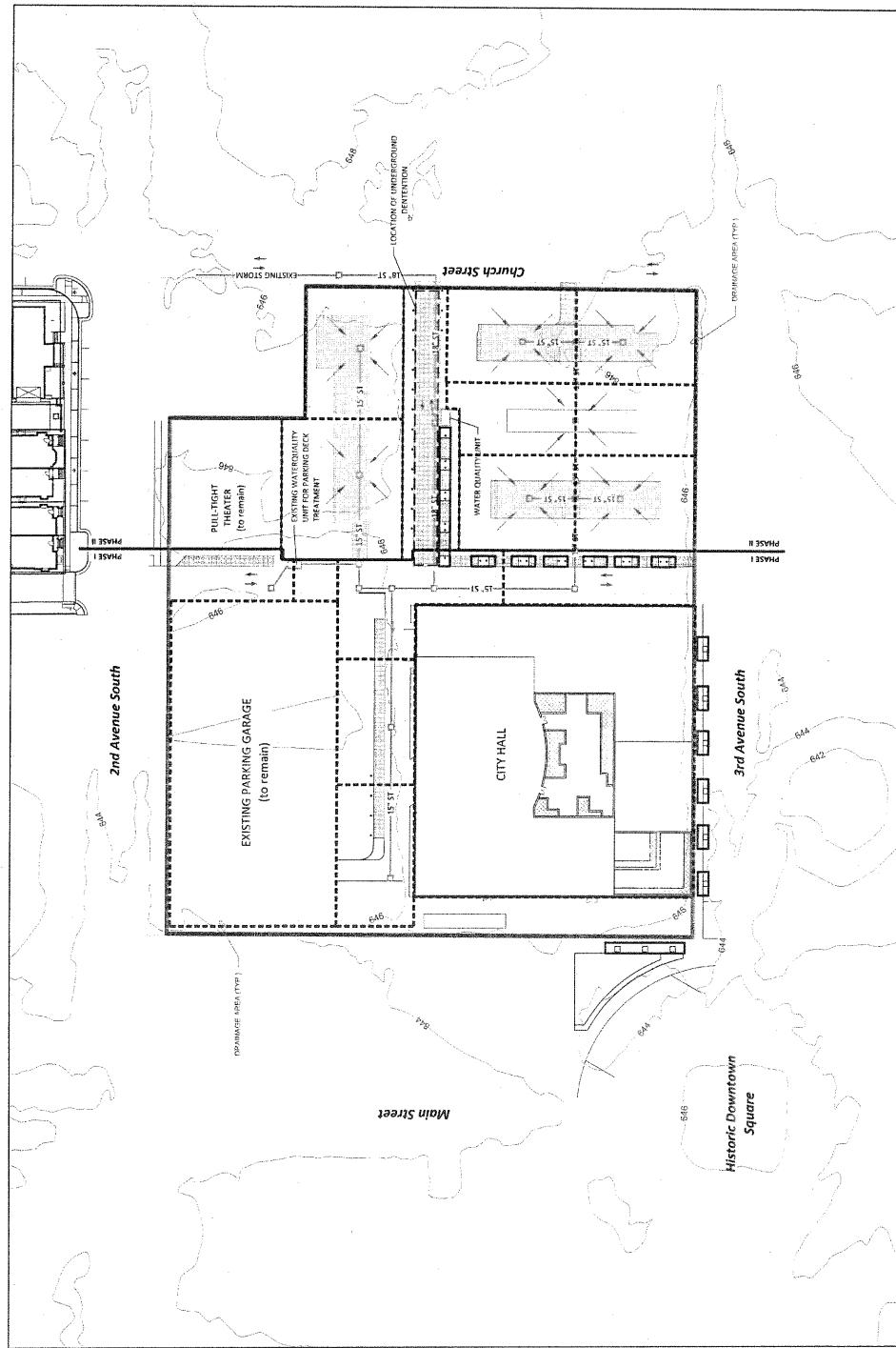
DESCRIPTION

The stormwater runoff from the existing town hall building and parking lot currently drain to an existing subsurface stormwater collection system between City Hall and the parking deck. This collection system then is routed then the police parking lot toward Church Street. The existing pervious areas on this 4.24 ac property are 20,200 sf. The proposed pervious areas on the 0.24 ac portion of the city, that stormwater detention is approximately 0.270 ac. We understand that the city has a policy to have 50% pervious area. Based on this information, detention will be required. It is required and that the existing site is assumed to have 50% pervious area. In combination of storms, and space in stone base of pervious pavers, and below grade vaults/pipes, project plans to provide detention in a combination of storms, and space in stone base of pervious pavers, and below grade vaults/pipes.

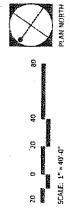
The proposed Franklin City Hall project plans to utilize a number of low impact design techniques to significantly improve the quality of the stormwater runoff from the site. Options to the new building will have green roof/rooftop intensive and extensive, pervious concrete pavement, and pervious concrete pavers as planned to go portions of the private walks, plaza's, drives, and parking areas. The structure and water quality measures as much as possible to treat the stormwater runoff. The use of proprietary stormwater quality structures to supplement the treatment may be necessary on this project. More detail of the stormwater quality and quantity design will be provided with the operating plan.

COF, PROJ. NO. 2154
FRANKLIN CITY HALL

Total Pervious Area Proposed	40,070'
Pervious Area Existing	26,770'
Pervious Area Surface Area Payment	21,300'
Permeable Area (Existing)	20,200'
Affected Pervious Areas, and with Regulating Plan Documents	



CONCEPT PLAN
STORMWATER MANAGEMENT AREAS
CITY HALL



PLAN NORTH

CONCEPT PLAN
STORMWATER MANAGEMENT AREAS
CITY HALL



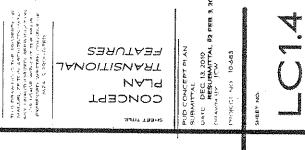
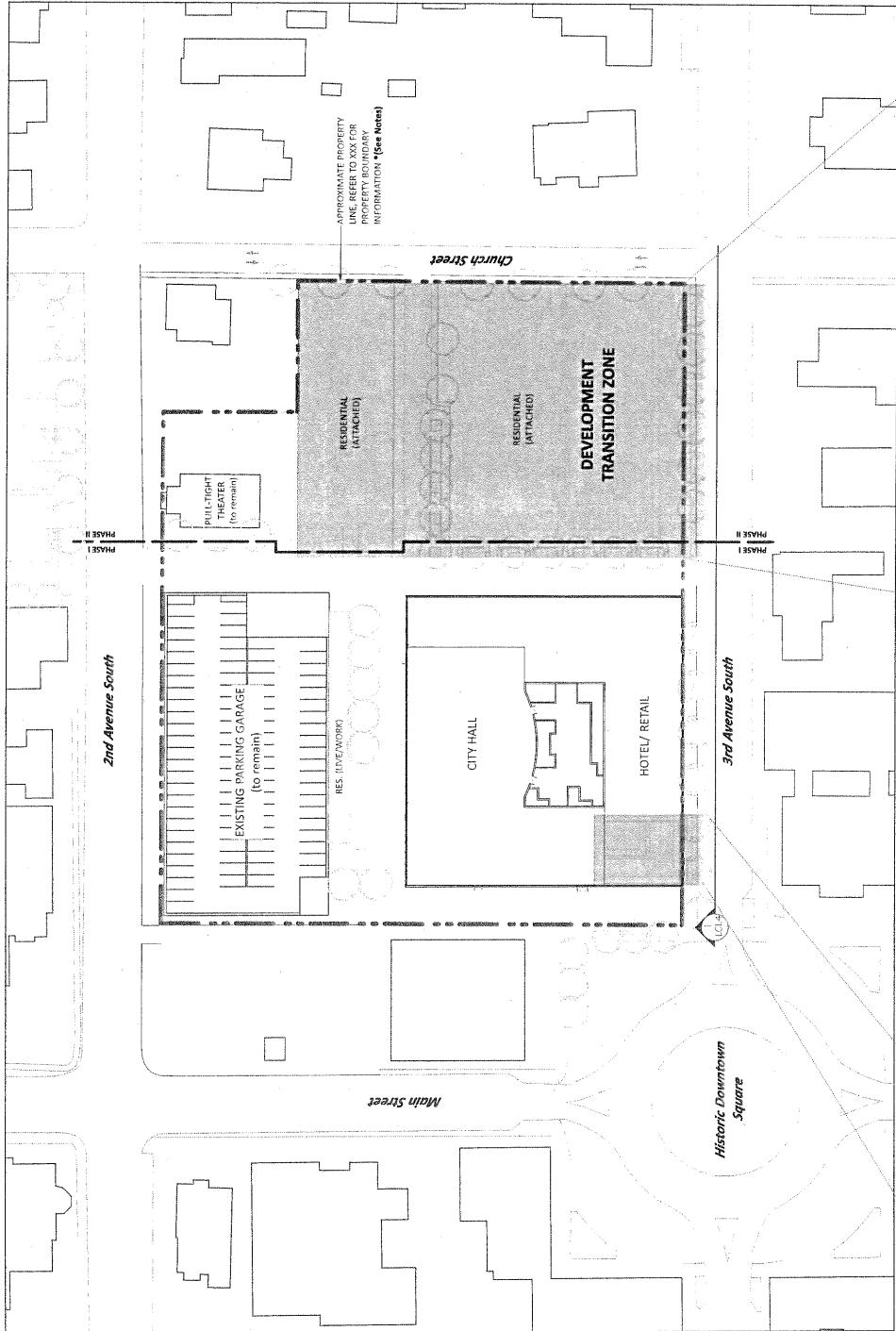
PLAN NORTH

NOTES

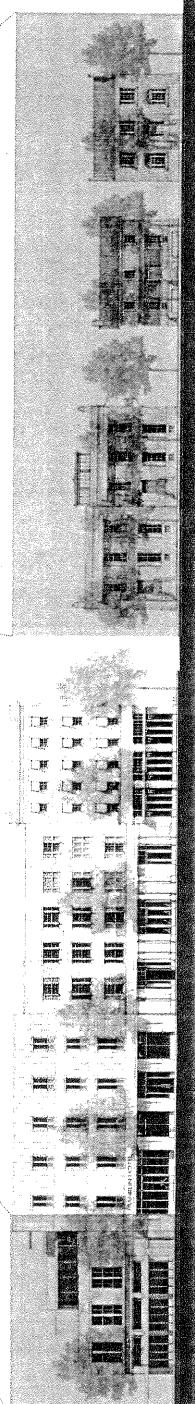
1. REFER TO CO-EXISTING CONDITIONS FOR PROPERTY BOUNDARY INFORMATION.

2. CONNECTIONS TO EXISTING UTILITY INFRASTRUCTURE LOCATIONS TBA.

TBA



LC1.4

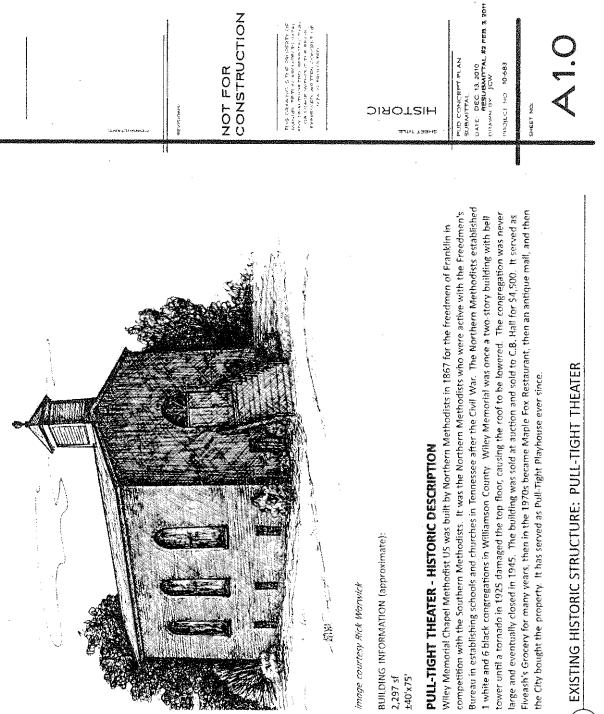
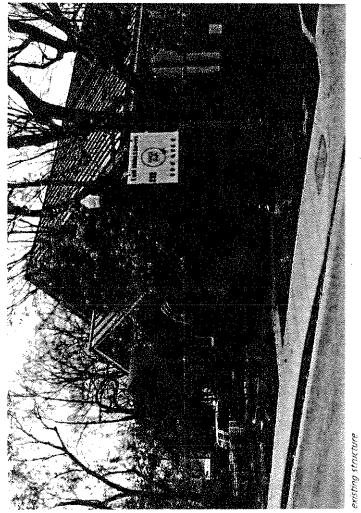




NOTE: Project site located in the Historic Preservation Overlay.

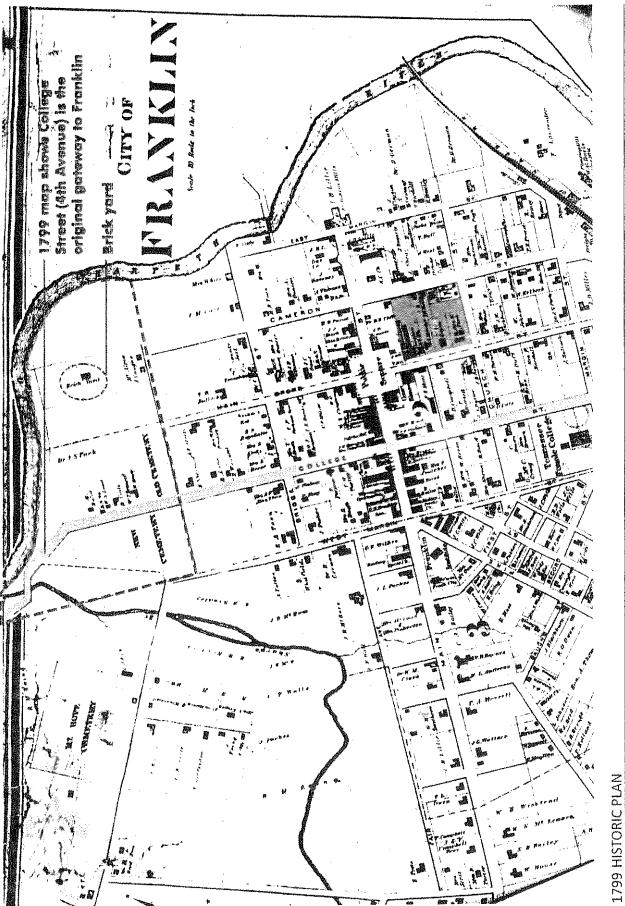
HISTORIC CONTEXT

Numerous historic structures exist within 500' of the proposed City Hall development. Refer to the Historic Site Map for approximate locations of adjacent historic structures.

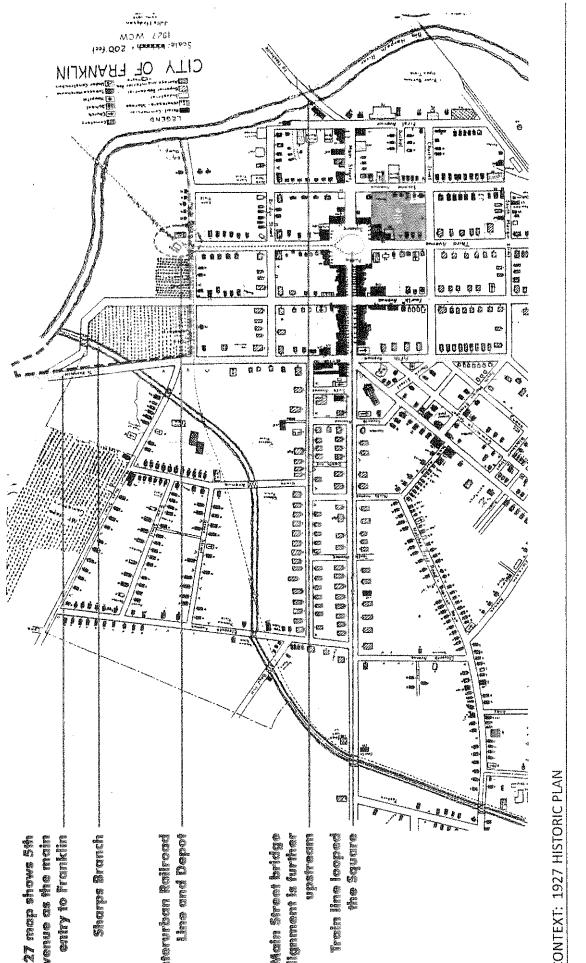


A 1.0

EXISTING HISTORIC STRUCTURE: PULL-TIGHT THEATER



3 CONTEXT: 1799 HISTORIC PLAN



2 CONTEXT: 1927 HISTORIC PLAN