

An aerial photograph of a rural landscape, likely in the Goose Creek Basin. The image shows a winding road through a field of bare trees, with a larger road intersecting it. The background features rolling hills and a dense forest. The entire image is overlaid with a semi-transparent blue filter.

GOOSE CREEK BASIN COORDINATED STUDY OF LAND USE, INFRASTRUCTURE, AND THE ROADWAY NETWORK

JOINT CONCEPTUAL WORKSHOP | OCTOBER 27, 2022

Project Team



Cynthia Bowen, FAICP, LEEP AP

Partner / Planner

Catherine Kazmierczak

Planner



Thomas Clinard, PE

Vice President

Brandon Denny, PE

Project Engineer

Hollis Loveday, PE

Principal / Traffic Engineering



Carson Bise, AICP

President

Colin McAweeney

Senior Fiscal & Economic Analyst

Project Agenda

- **Process**
- **Flyover Concept Presentation**
- **Partial Interchange Presentation**
- **Next Steps**



An aerial photograph of a rural landscape, featuring a winding road, a large field, and a dense forest of trees. The scene is captured from a high angle, showing the road curving through the landscape. The trees are mostly bare, suggesting a late autumn or winter setting. The overall tone of the image is muted, with a blueish tint.

PROCESS

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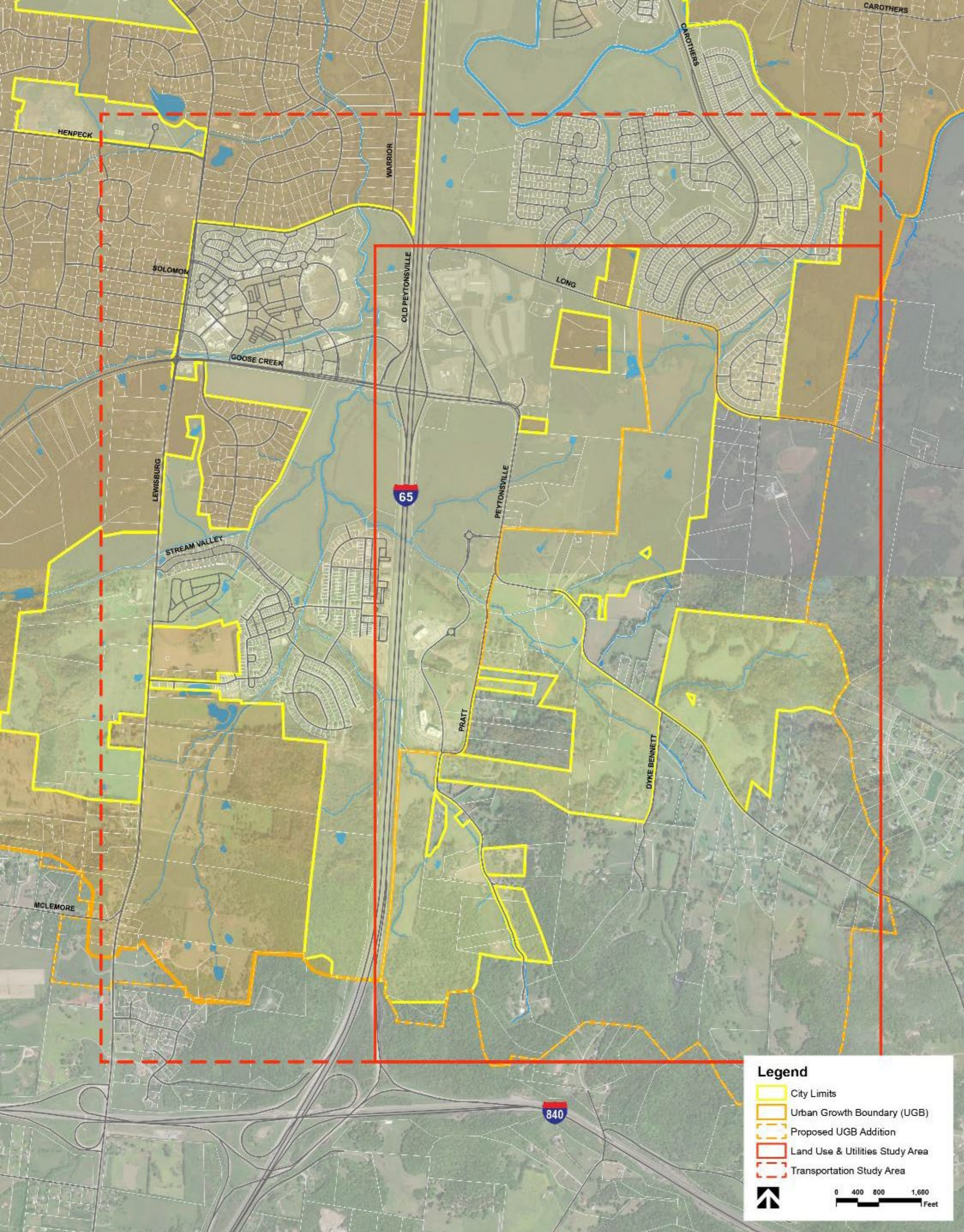
Project Area

Land Use & Utilities

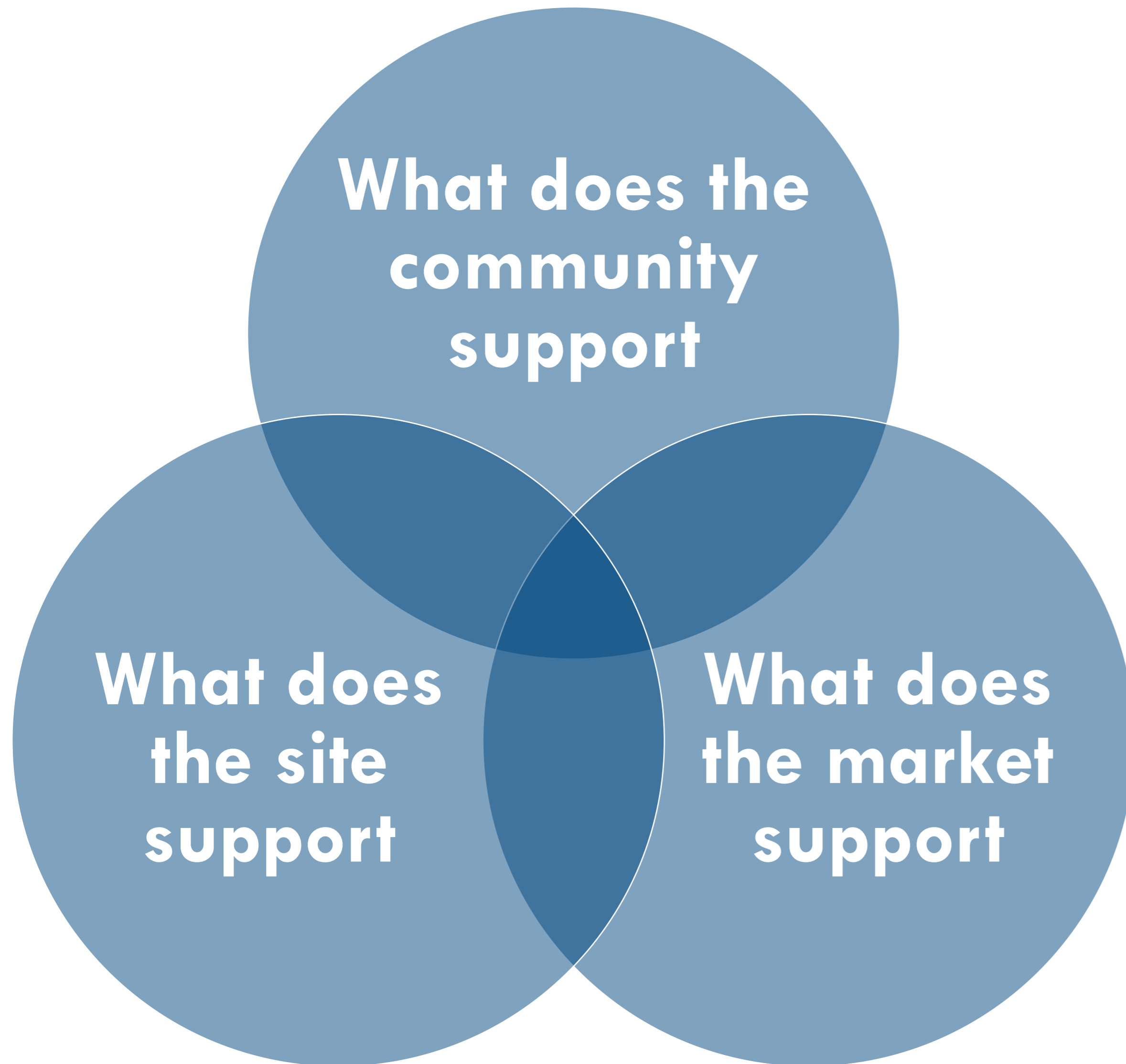
- East of I-65, South of Long Lane
- 2,500 acres

Transportation

- East of Lewisburg Pike, South of Henpeck Lane
- 18 existing intersections
- 7 new intersections
- 1 potential new interchange



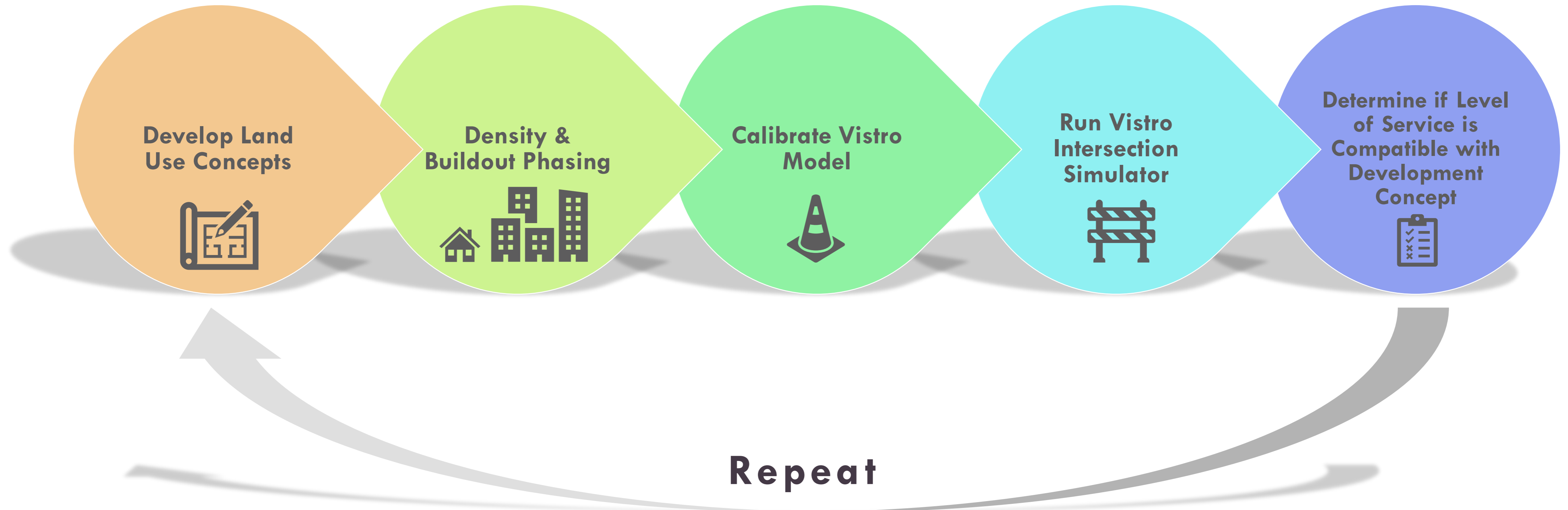
Understanding



- Outreach with property owners and residents
- Develop and evaluate two potential build-out scenarios – partial interchange versus flyover
- Update and expand the City's PTV Vistro software model for future traffic impact analyses
- Evaluate fiscal impacts of different land uses
- Create an infrastructure funding and phasing plan



Transportation Analysis Process



Summary of May 26th Stakeholder Meetings

Land Use

- Proposed densities for development should be higher
- General support for the step-down transition from interstate to the edge of the UGB
- Not supportive of single-use multi-family development
- Future uses should be compatible with and supportive of approved development
- Generally not supportive of low-density single-family due to cost on services

Land Use Continued

- Ensure development along Pratt Lane and Carothers Parkway is more pedestrian-focused
- Development along Carothers should “keep people there”

Summary of May 26th Stakeholder Meetings

Conservation

- Supported conservation areas
- People along Pratt Lane who have more than 50% of their property designated as conservation are worried that it will negatively impact their property values and ability to develop there

Transportation

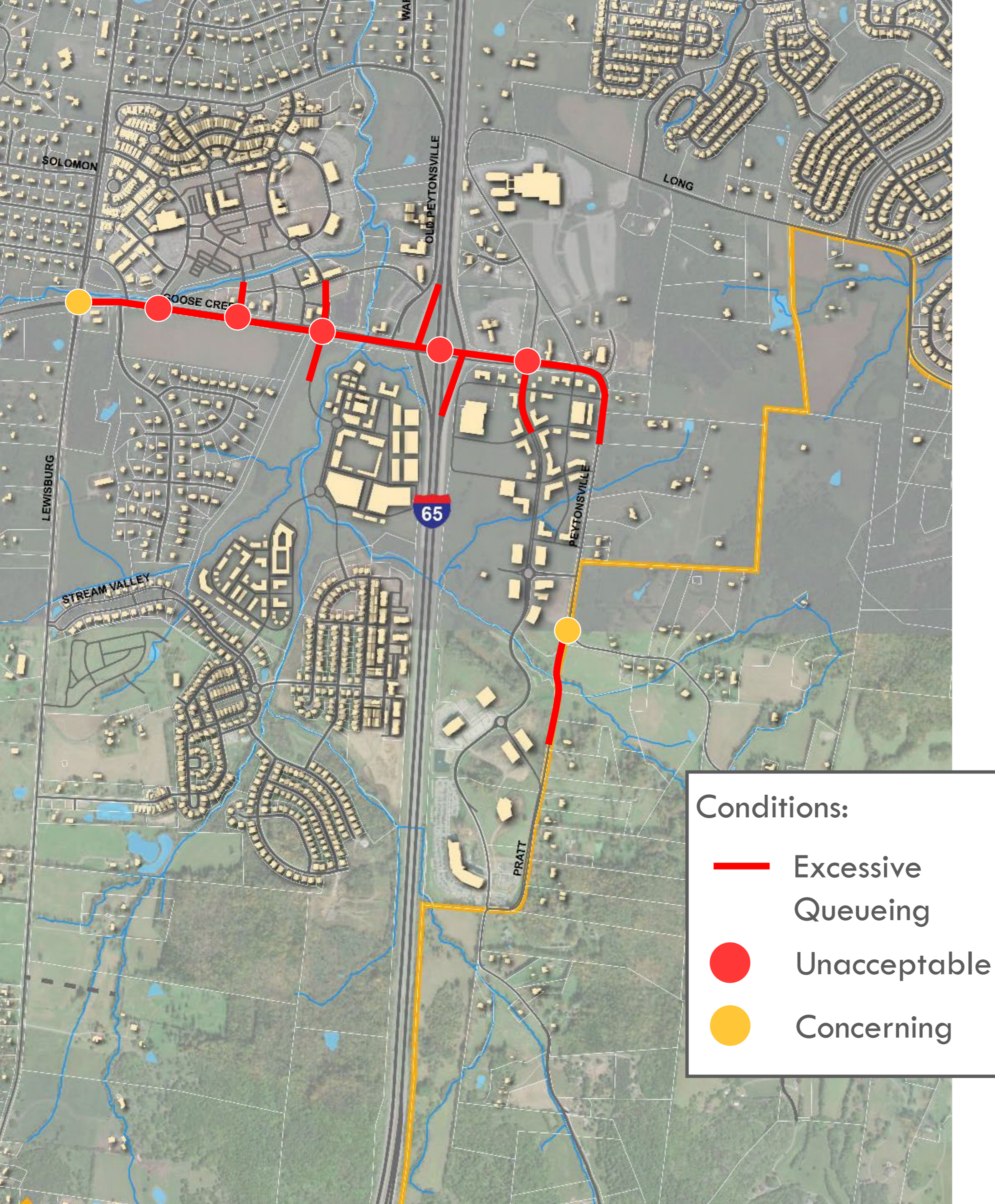
- Identified the timing of the interchange may be too long
- Thought the flyover would not provide relief for traffic congestion
- Need a more creative approach for the Pratt Lane/Carothers Parkway intersection

Fiscal Considerations

- What are the impacts on fire, police, and school services?
- How will development be paid for?
- What will happen to the taxes in the community?

Estimated 2030 Conditions Existing and Approved Developments

- Approved developments create potential capacity and queueing issues
- Includes improvements to existing roadways and intersections

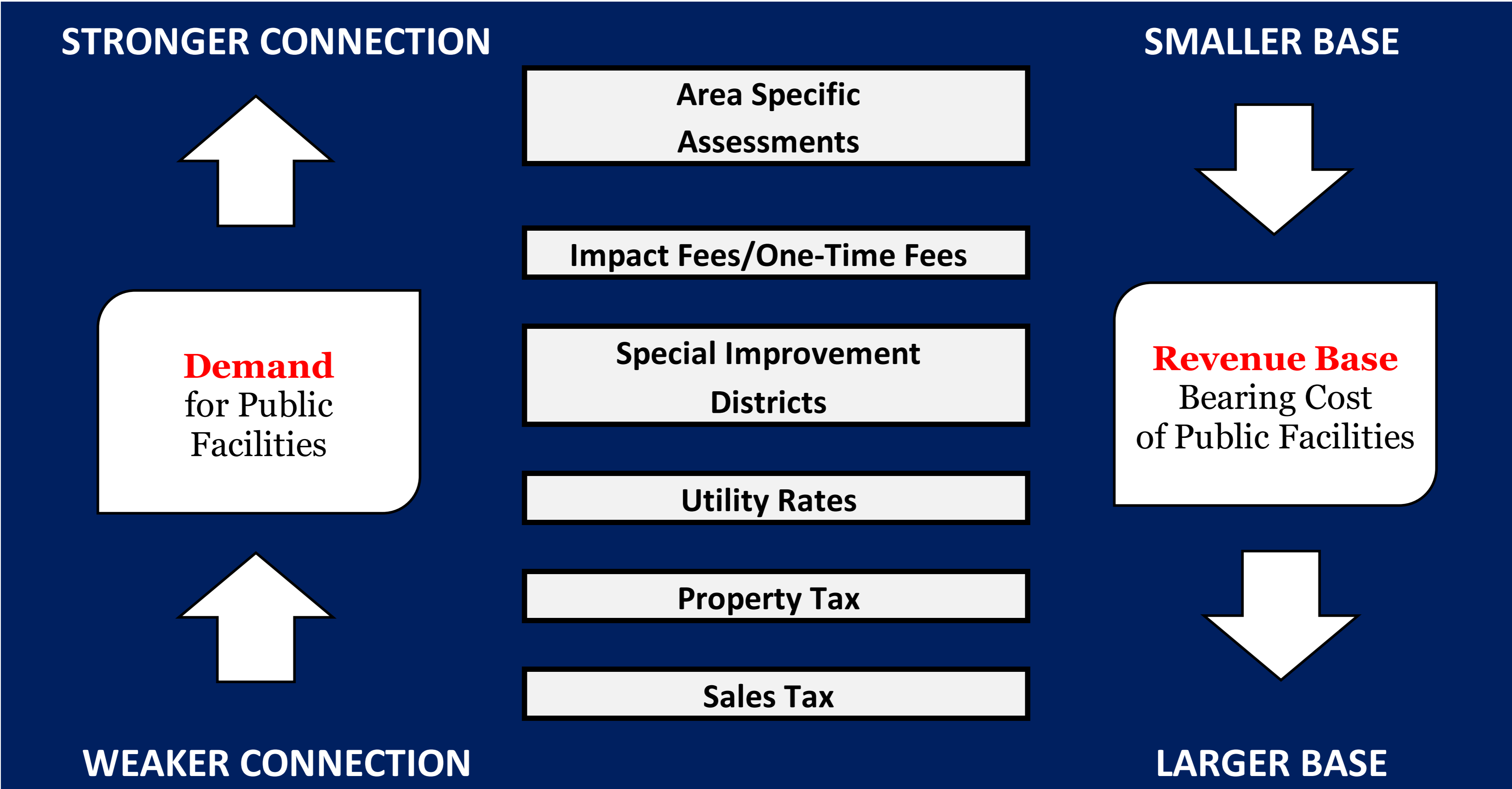


An aerial photograph of a rural landscape, featuring a winding road, a large field, and a dense forest of trees. The scene is captured from a high angle, showing the road curving through the landscape. The overall color palette is dominated by blues and greys, suggesting a clear sky and a slightly desaturated or filtered image. The text is overlaid in the center of the image.

FINANCIAL CONSIDERATIONS OVERVIEW

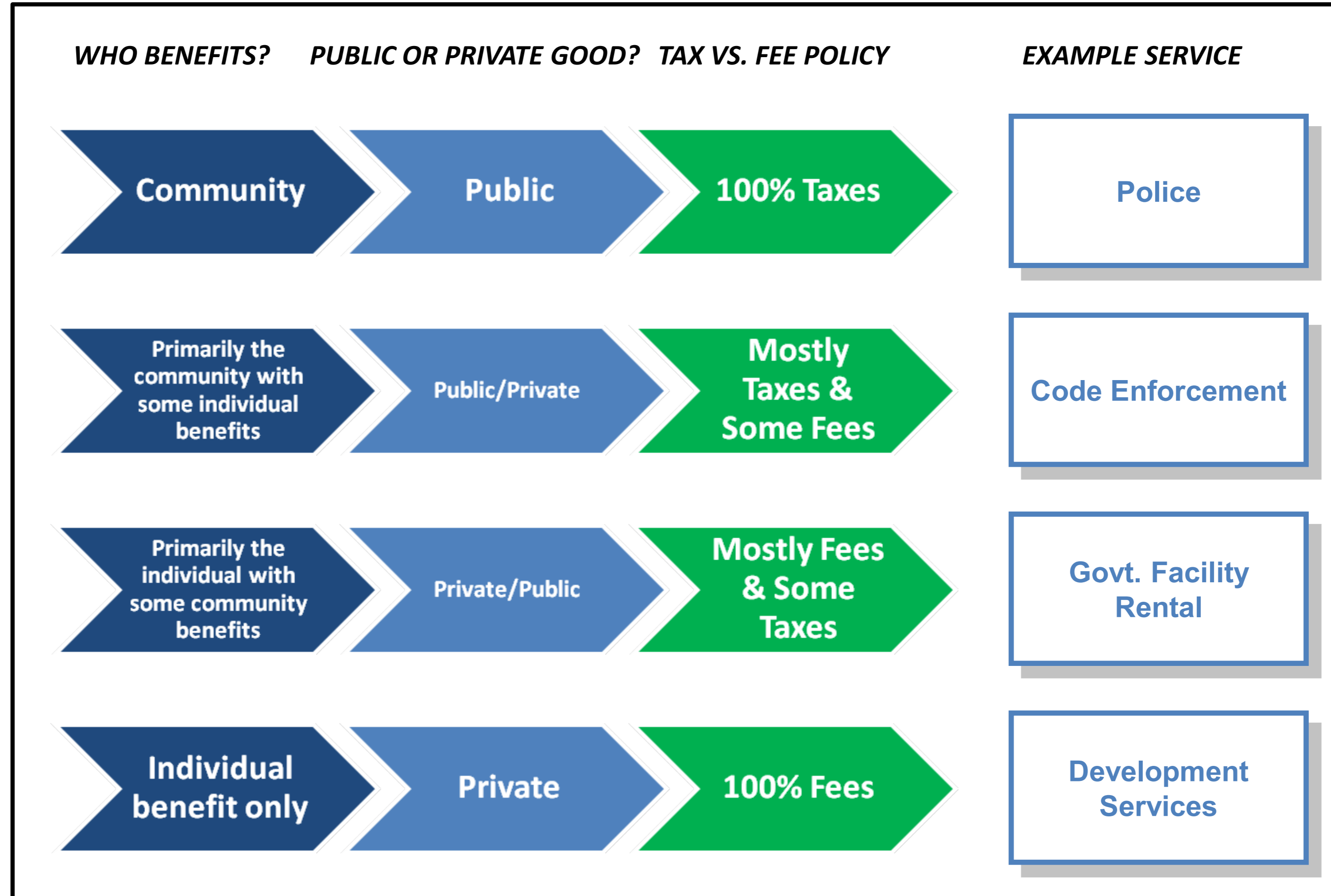
JOINT CONCEPTUAL WORKSHOP | OCTOBER 27, 2022

Conceptual Framework for Capital Funding Revenue Strategies



Source: TischlerBise, Inc.

Taxes vs. Fees: Who Should Pay?



Source: TischlerBise, Inc.

30-Year Cumulative Capital Revenues

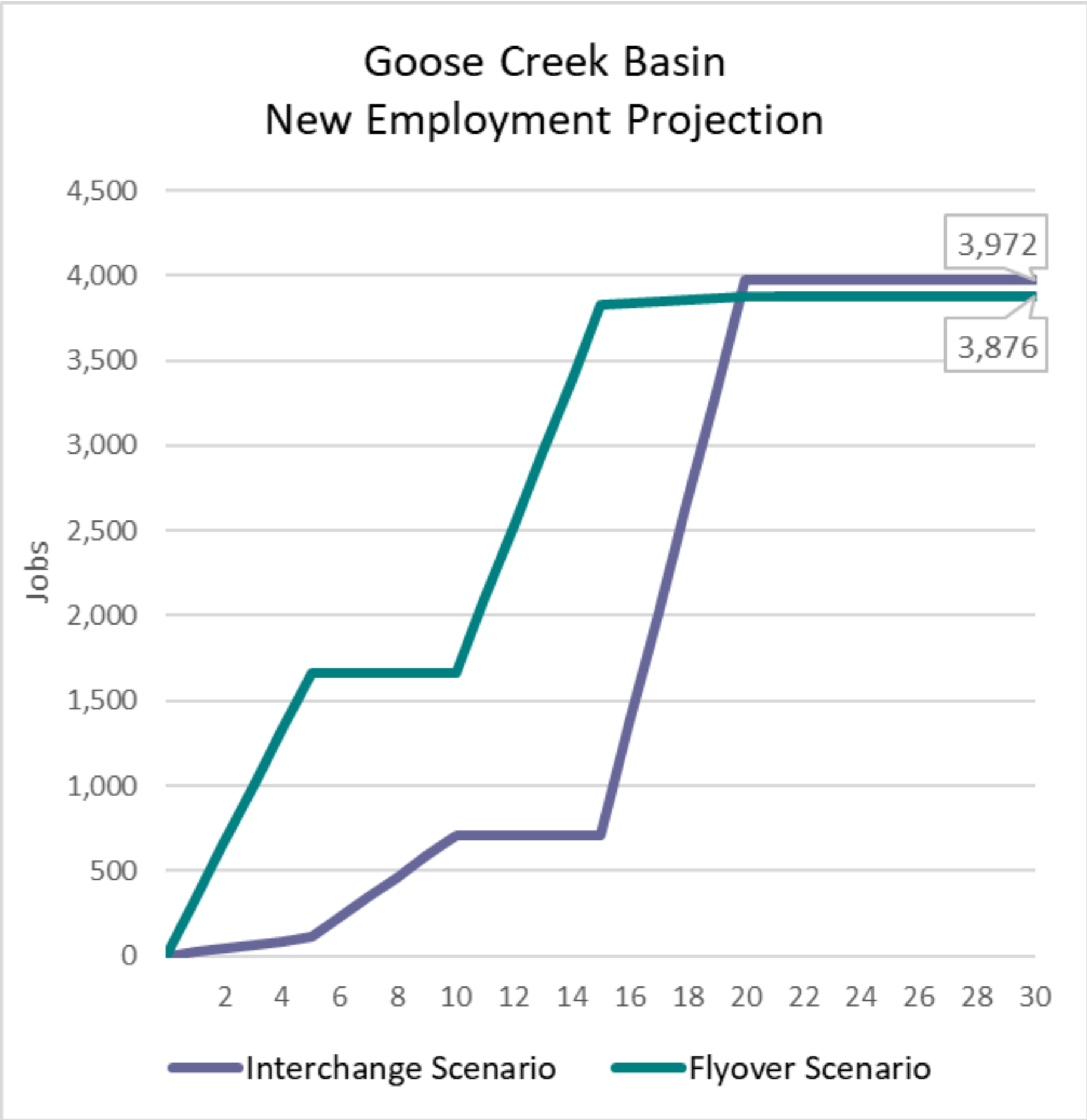
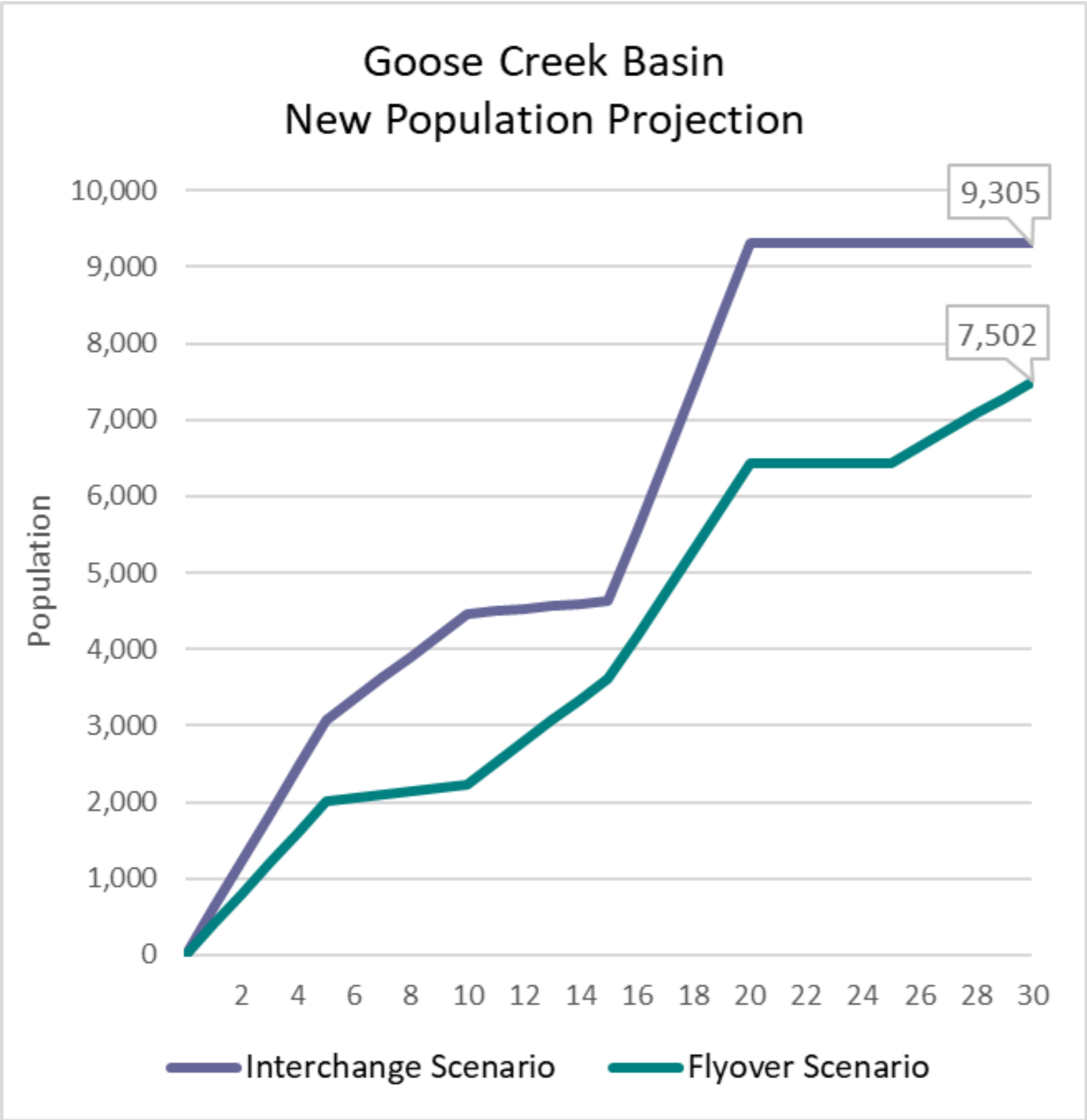
Flyover Concept

30-Year Development Buildout	Interchange Scenario	Flyover Scenario
Population	9,305	7,502
<i>Increase from 2021 Base</i>	11%	9%
Housing Units		
Single Family	1,500	1,528
Multifamily	2,879	1,819
Total Units	4,379	3,347
Jobs		
Retail	1,502	1,523
Office	2,404	2,259
Expo/Institutional	66	94
Total Jobs	3,972	3,876
<i>Increase from 2021 Base</i>	5%	5%
Square Feet		
Retail	707,609	717,422
Office	738,022	693,523
Expo/Institutional	62,165	89,321
Total Square Feet	1,507,796	1,500,266

Source: REA & TischlerBise analysis

- Interchange Scenario allows for quicker buildout of southern portion of study area and more dense housing styles to be built
- Flyover Scenario would have a slower growth rate comparatively, but would still allow growth in rural areas and allow connectivity to other areas of Franklin

Conceptual Framework for Capital Funding Revenue Strategies



30-Year Cumulative Capital Revenues

30-Year Capital Revenues				
Goose Creek Basin	Interchange Scenario	%	Flyover Scenario	%
Debt Service Property Tax	\$30,921,287	24%	\$26,524,177	24%
Sales Tax	\$11,018,465	9%	\$12,482,789	11%
Road Impact Fees	\$40,897,726	32%	\$35,341,340	32%
Park Impact Fees [1]	\$33,775,227	27%	\$25,815,411	24%
City Facility Tax	\$10,205,076	8%	\$9,319,955	9%

Grand Total \$126,817,781 100% \$109,483,672 100%

[1] Includes the fee-in-lieu for parkland and the park improvement impact fee

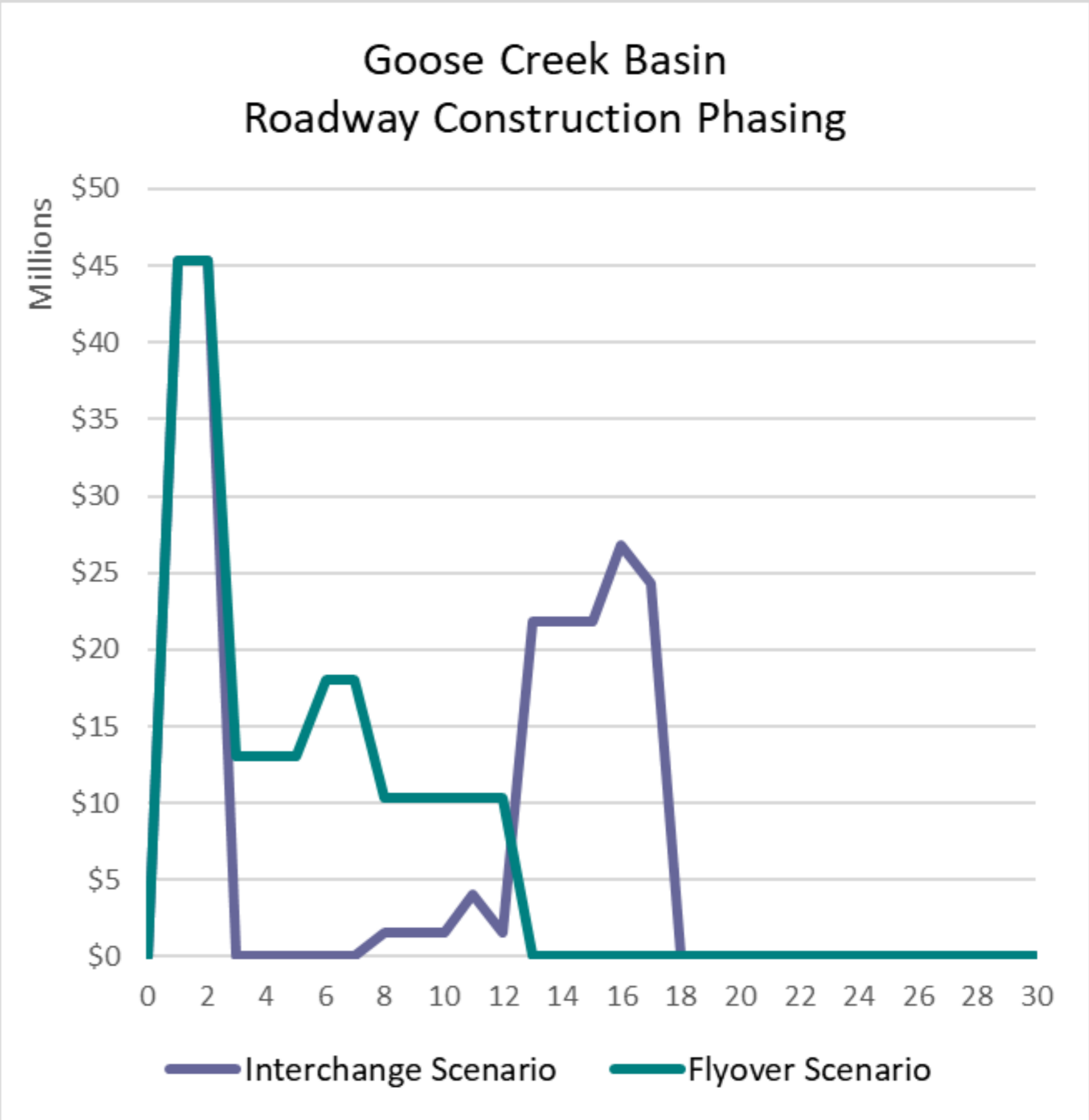
30-Year Cumulative Capital Revenues Road Projects Only

30-Year Capital Revenues Available for Road Projects				
Goose Creek Basin	Interchange Scenario	%	Flyover Scenario	%
Debt Service Property Tax	\$30,921,287	37%	\$26,524,177	36%
Sales Tax	\$11,018,465	13%	\$12,482,789	17%
Road Impact Fees	\$40,897,726	49%	\$35,341,340	48%
Grand Total	\$82,837,478	100%	\$74,348,306	100%

30-Year Transportation Needs & Phasing

30-Year Transportation Needs				
Goose Creek Basin	Interchange Scenario	%	Flyover Scenario	%
Goose Creek Bypass (SR-248) Extension	\$20,000,000	9%	\$20,000,000	9%
Peytonsville Road	\$23,900,000	11%	\$23,900,000	11%
Carothers Parkway	\$9,500,000	4%	\$9,500,000	4%
Long Lane Overpass	\$36,800,000	17%	\$36,800,000	17%
Goose Creek Bypass (SR- 248) Extension	\$9,200,000	4%	\$9,200,000	4%
Pratt Lane Improvements	\$7,800,000	4%	\$7,800,000	4%
I-65 Interchange Connector Road	\$51,700,000	24%	\$51,700,000	24%
Carothers Parkway (South Extension)	\$38,700,000	18%	\$38,700,000	18%
Intersection Improvements	\$20,000,000	9%	\$20,000,000	9%
Grand Total	\$217,600,000	100%	\$217,600,000	100%

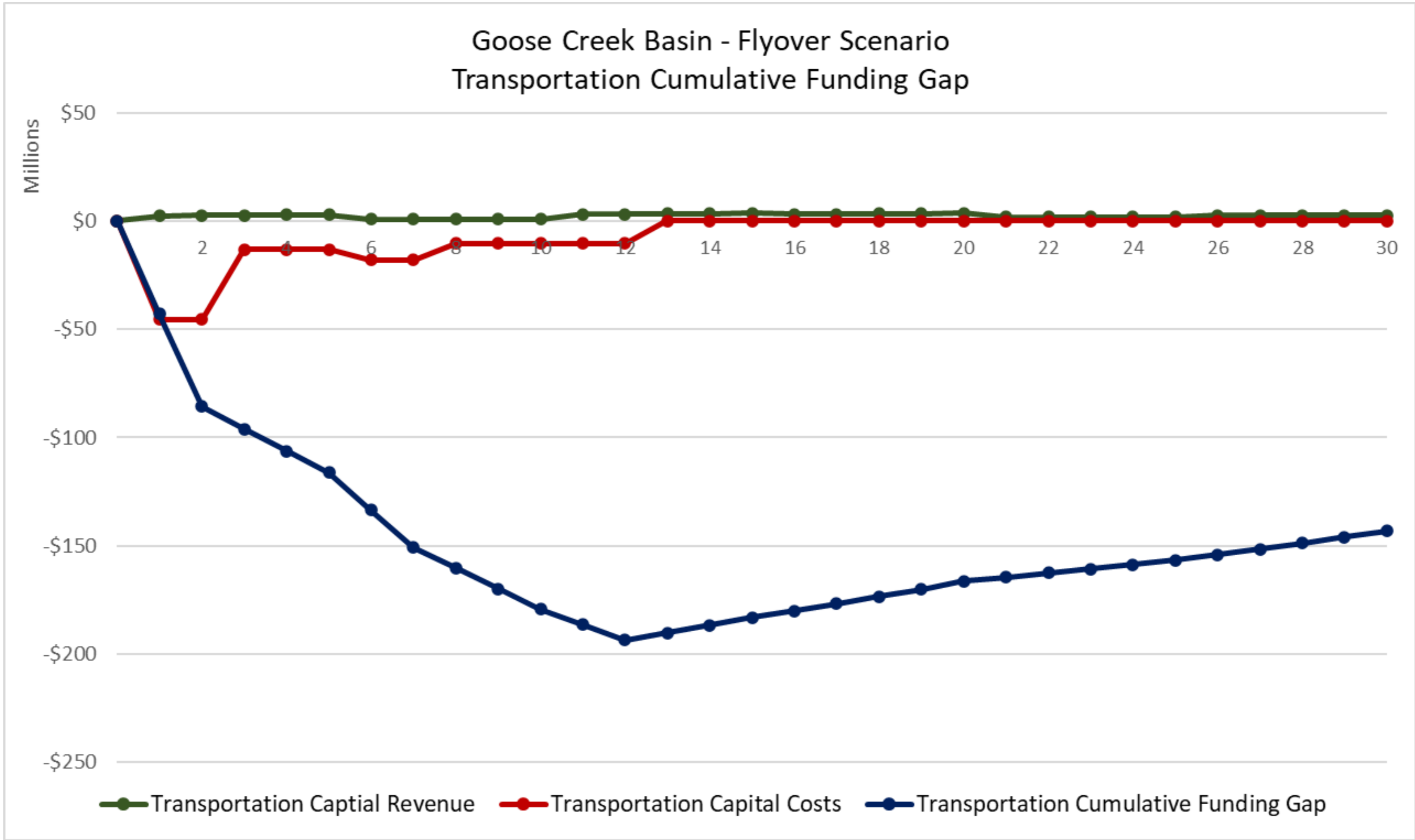
Note: The Interchange Scenario is anticipated to have further roadway costs associated with the new I-65 interchange. However, those cost have yet to be determined and because of the nature of the project at least a portion is anticipated to be funded by the state or federal government.



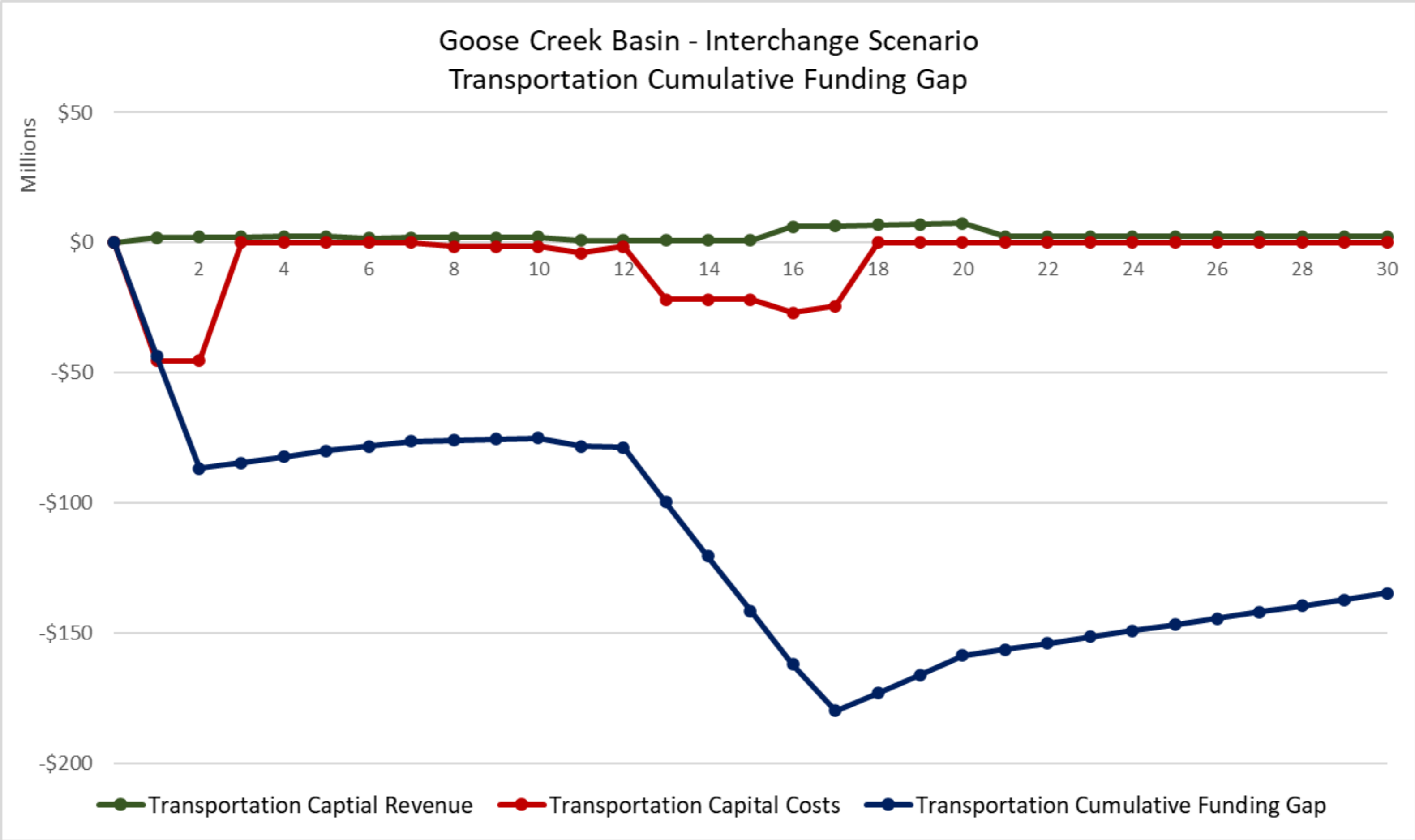
Transportation Project Funding Gap

30-Year Transportation Fiscal Impact		
Goose Creek Basin	Interchange Scenario	Flyover Scenario
Available Capital Revenue	\$82,837,478	\$74,348,306
Transportation Capital Costs	\$217,600,000	\$217,600,000
Net Transportation Fiscal Impact	(\$134,762,522)	(\$143,251,694)

Transportation Project Funding Gap Flyover Scenario



Transportation Project Funding Gap Interchange Scenario



An aerial photograph of a rural landscape, featuring a road that curves through a field of trees. The scene is overlaid with a semi-transparent blue filter. The text is centered in the middle of the image.

FLYOVER CONCEPT PRESENTATION

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Design Concept Flyover Concept

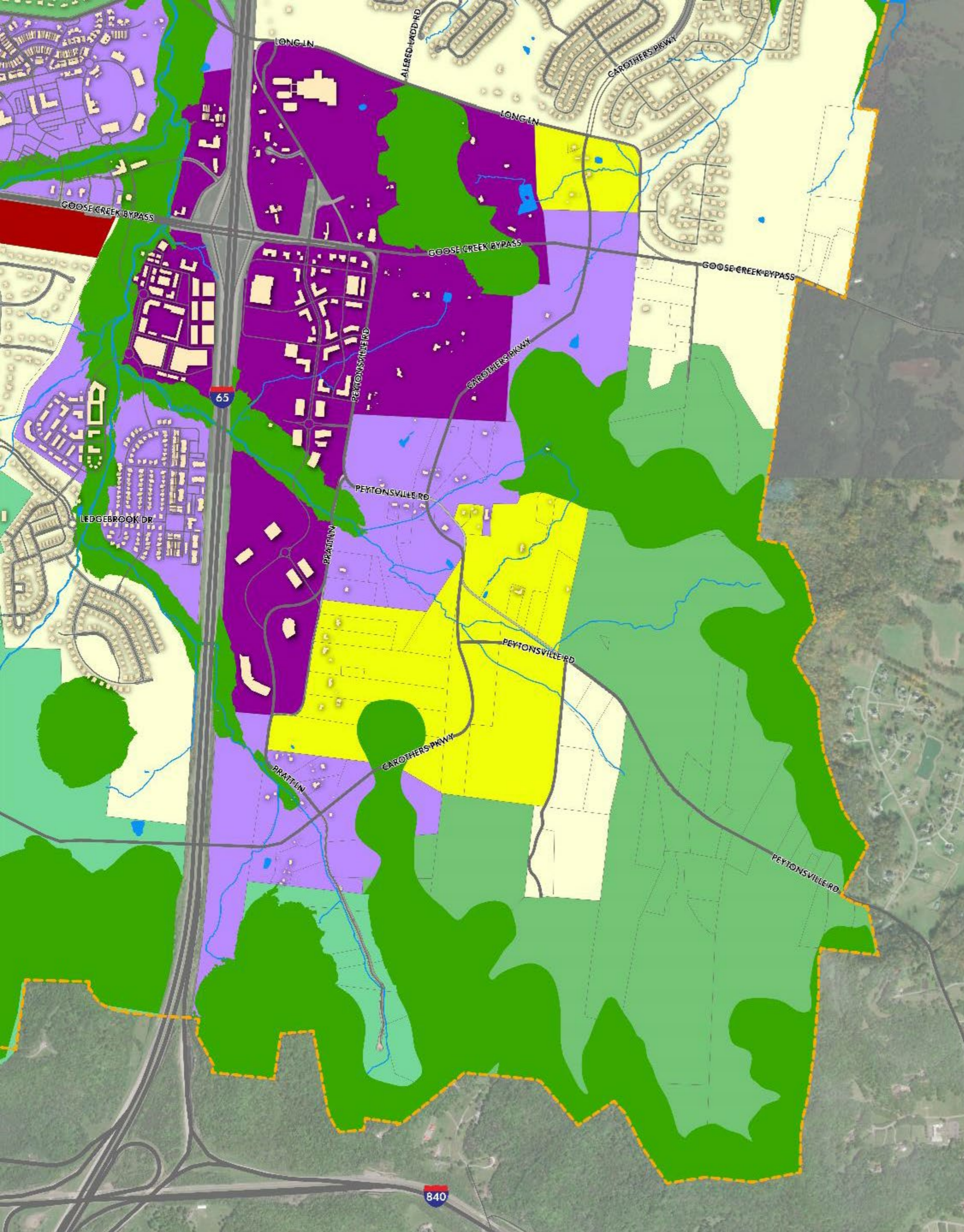
Flyover Concept Totals*

DUs: 3,307

Non-Res. SF: 1,500,266

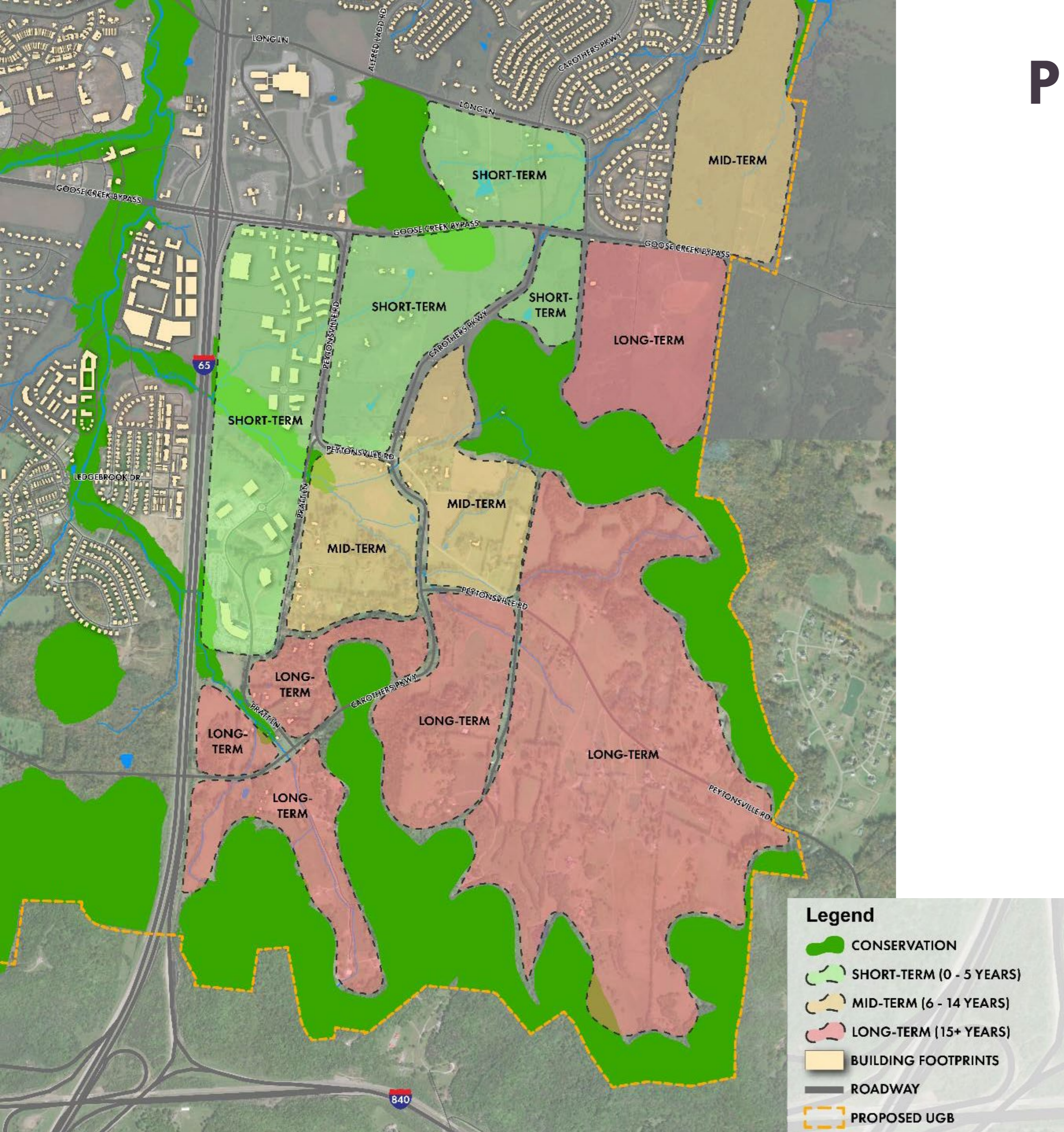
- Staff and consultant do not recommend this option
- No viable transportation improvements available to manage congestion and queuing issues
- Evening scaling back density and limiting development would not address infrastructure deficiencies

* Without Reams-Fleming Development



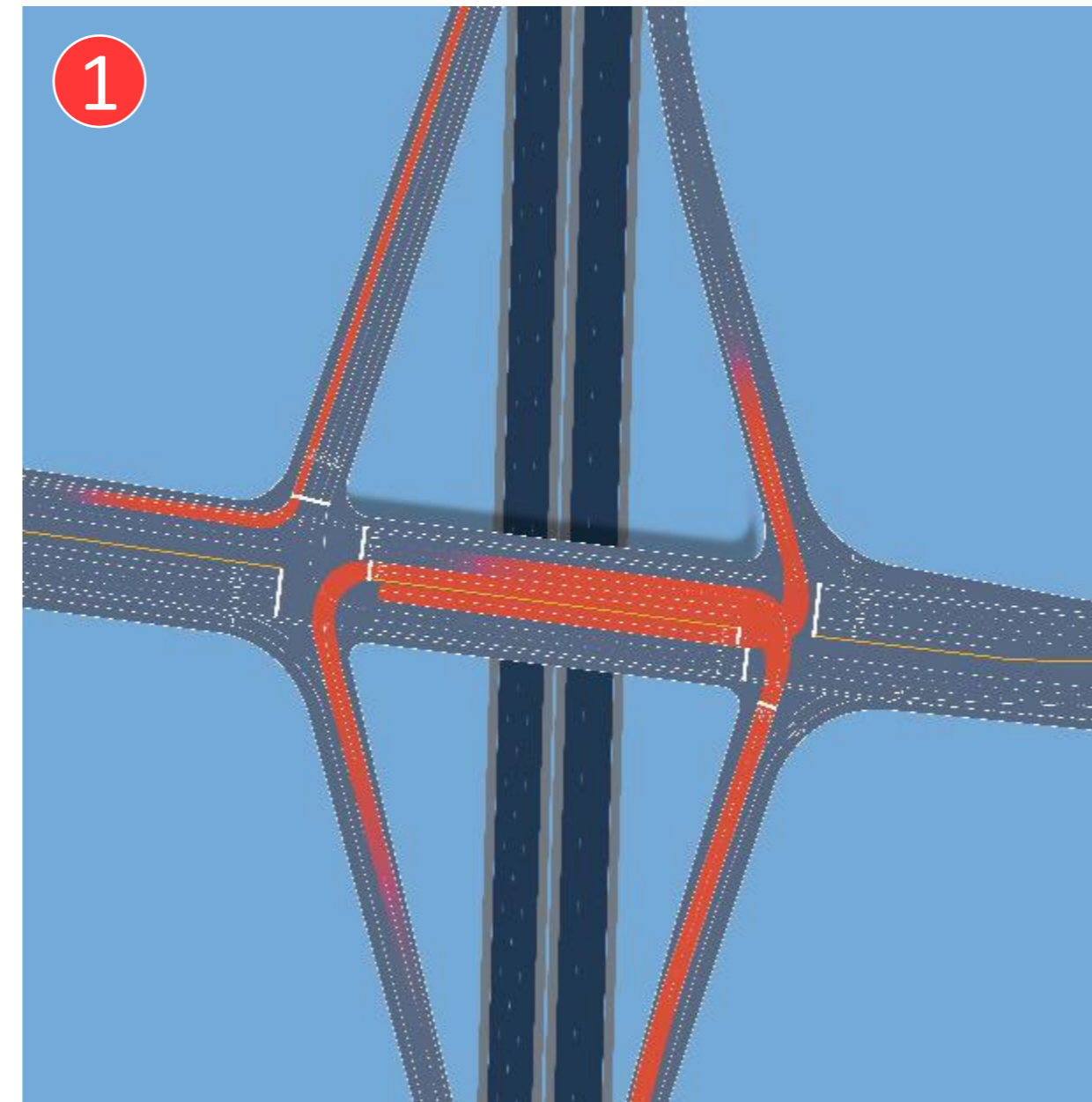
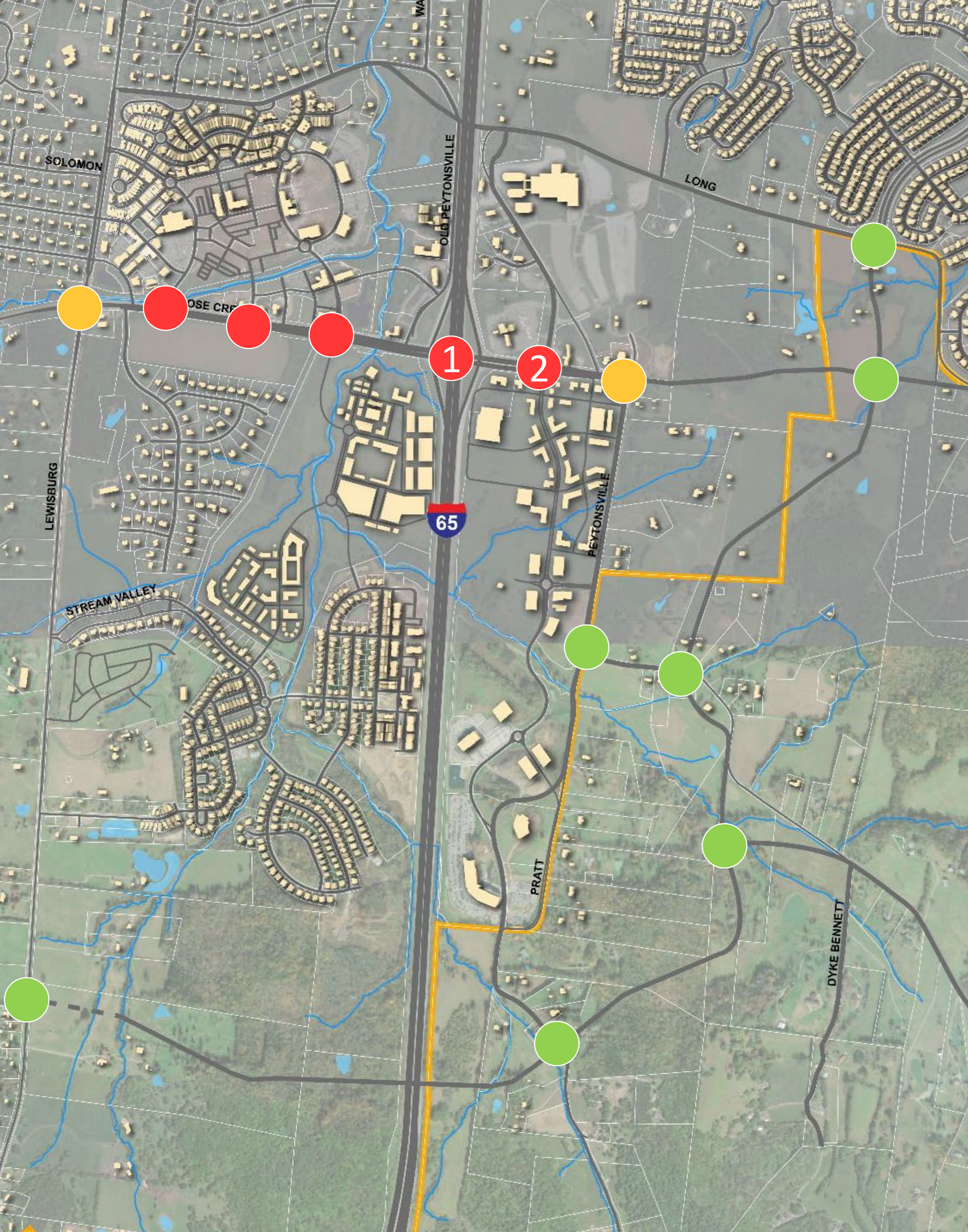
Phasing of Development

Flyover Concept

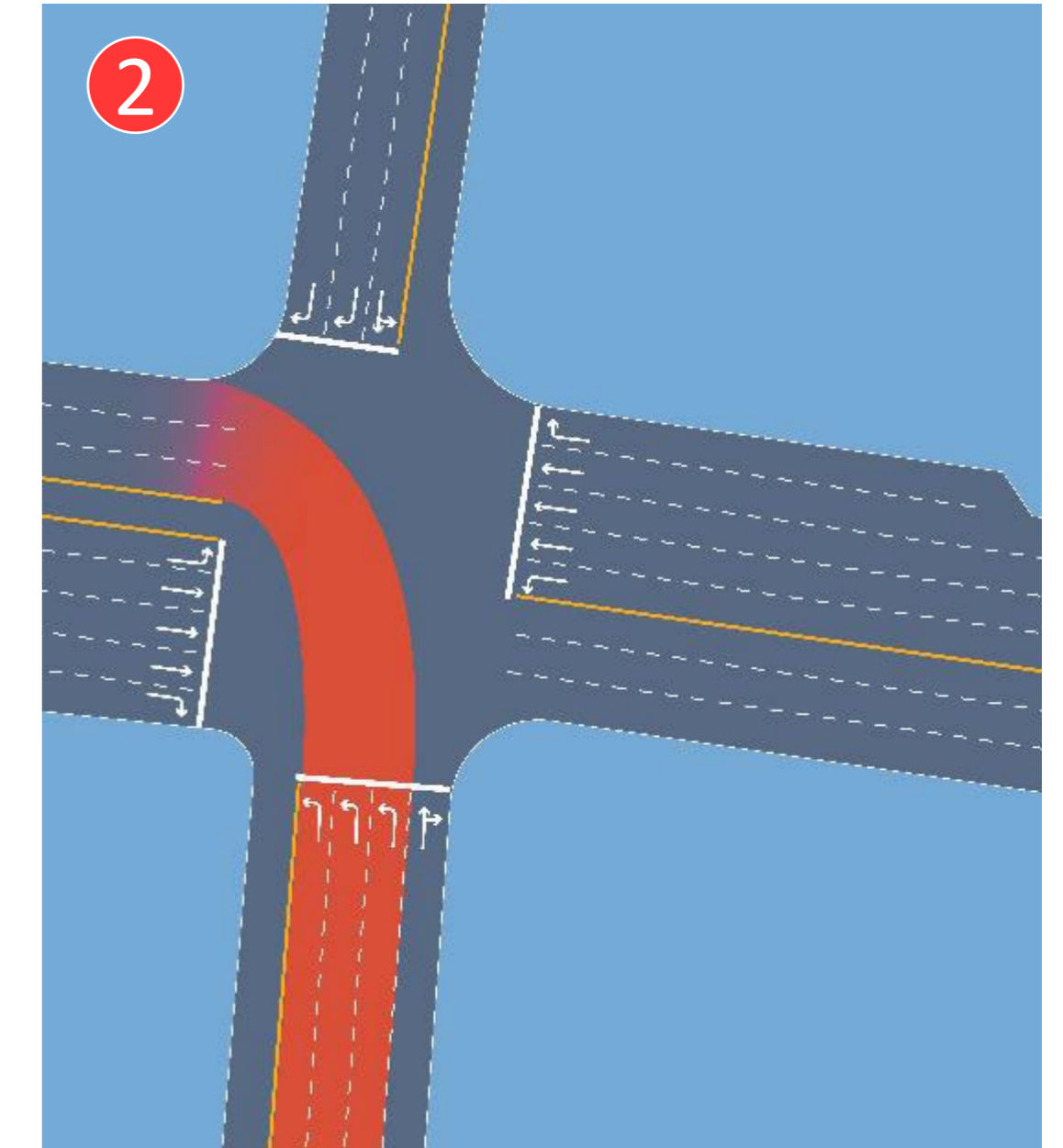


- Infrastructure will be developer driven
- Phasing of development is based on a series of projections
 - Development trends
 - Construction of transportation network
- If Pratt Lane develops sooner, that could change phasing in some areas



Traffic Impacts Flyover Concept



Goose Creek & I-65 Interchange



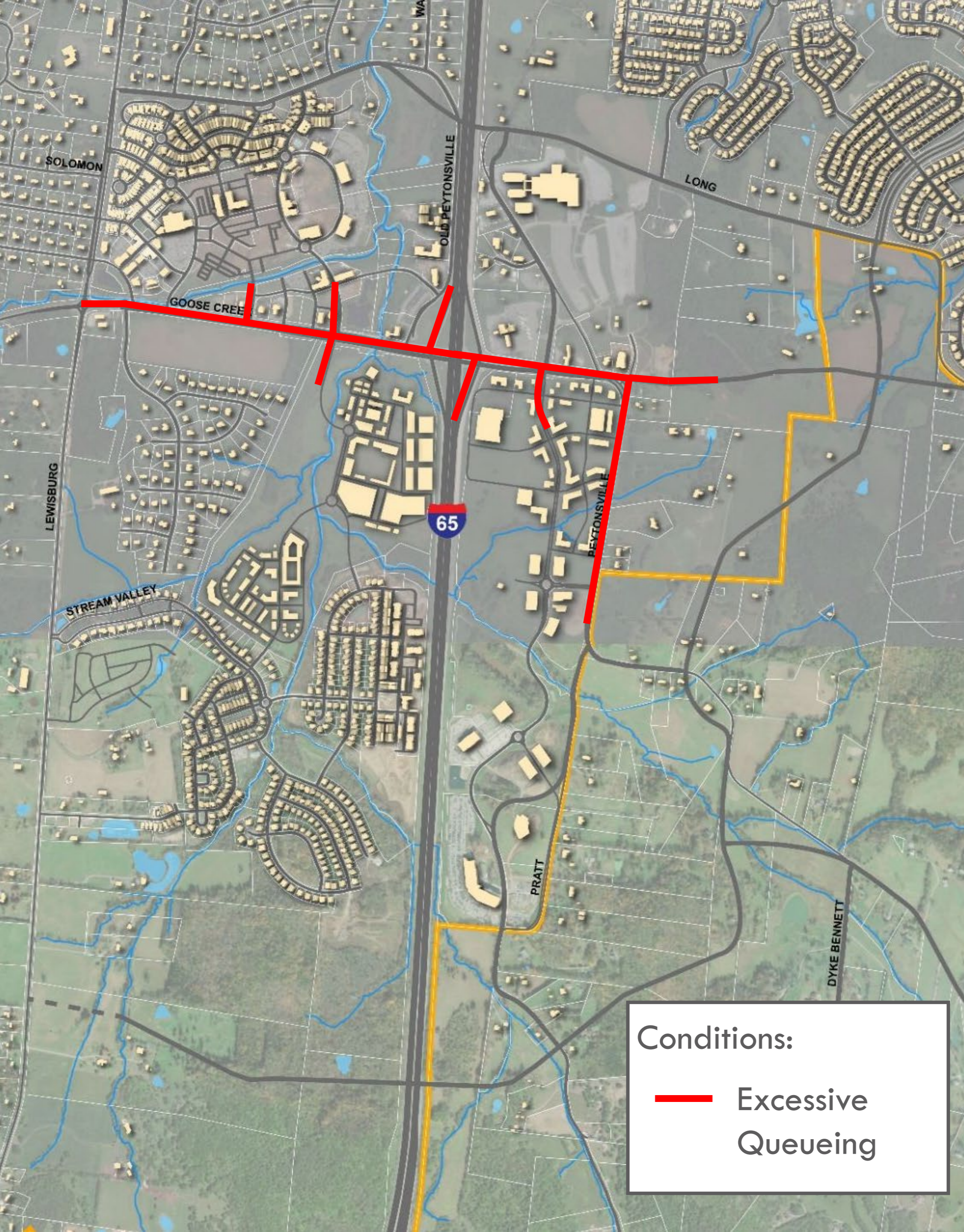
Goose Creek & Long Lane

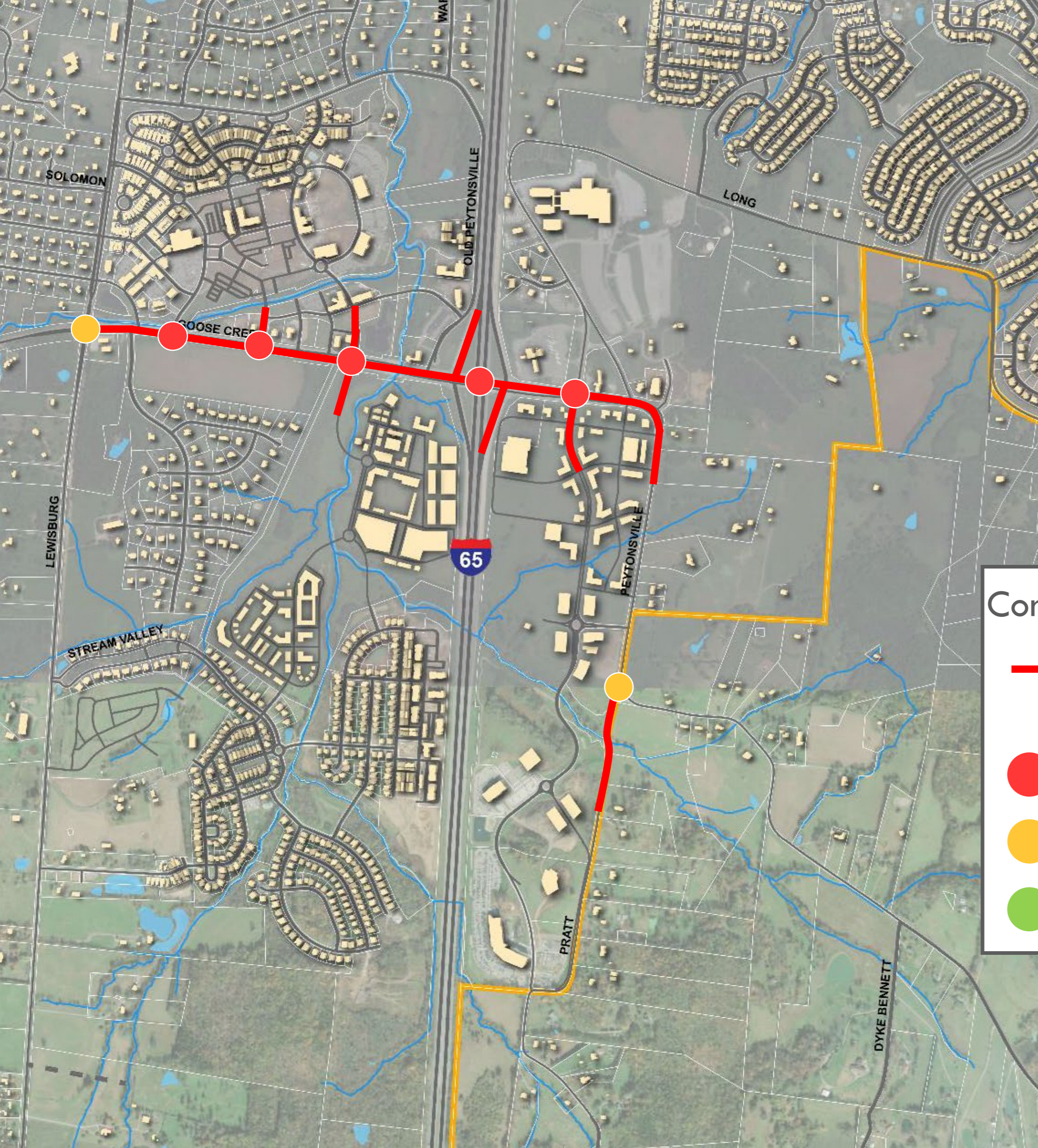
-  Unacceptable
-  Concerning
-  Acceptable

Congestion at Peak Times

Flyover Concept

- Even with improvements, queue lengths on Goose Creek indicate capacity issues and deficiencies in the transportation network that cannot feasibly be addressed

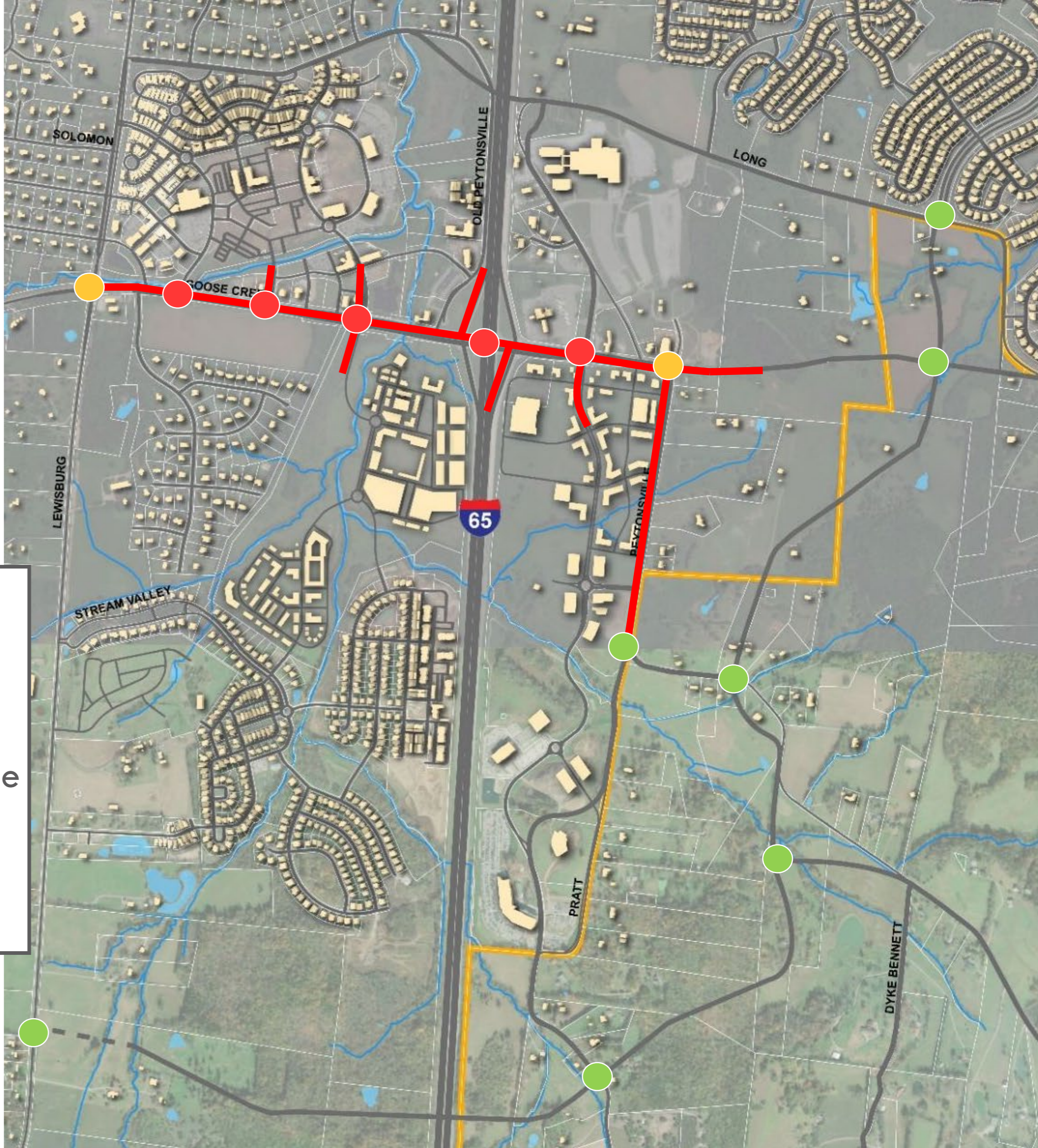




2030
with Approved Developments

Conditions:

- Excessive Queueing
- Unacceptable
- Concerning
- Acceptable



2050
Flyover

Fiscal Summary

Flyover Concept

30-Year Development Buildout	Interchange Scenario	Flyover Scenario
Population	9,305	7,502
Increase from 2021 Base	11%	9%
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Multifamily	2,879	1,819
Total Units	4,379	3,347
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Expo/Institutional	66	94
Total Jobs	3,972	3,876
Increase from 2021 Base	5%	5%
Square Feet		
Retail	707,609	717,422
Office	738,022	693,523
Expo/Institutional	62,165	89,321
Total Square Feet	1,507,796	1,500,266

Source: REA & TischlerBise analysis

- 30-Year Cumulative Capital Revenues \$109.5m
- 30-Year Cumulative Available Revenues For Road Projects \$74.3m
- 30-Year Cumulative Costs \$217.6m
- Funding Gap - **\$143.3m**

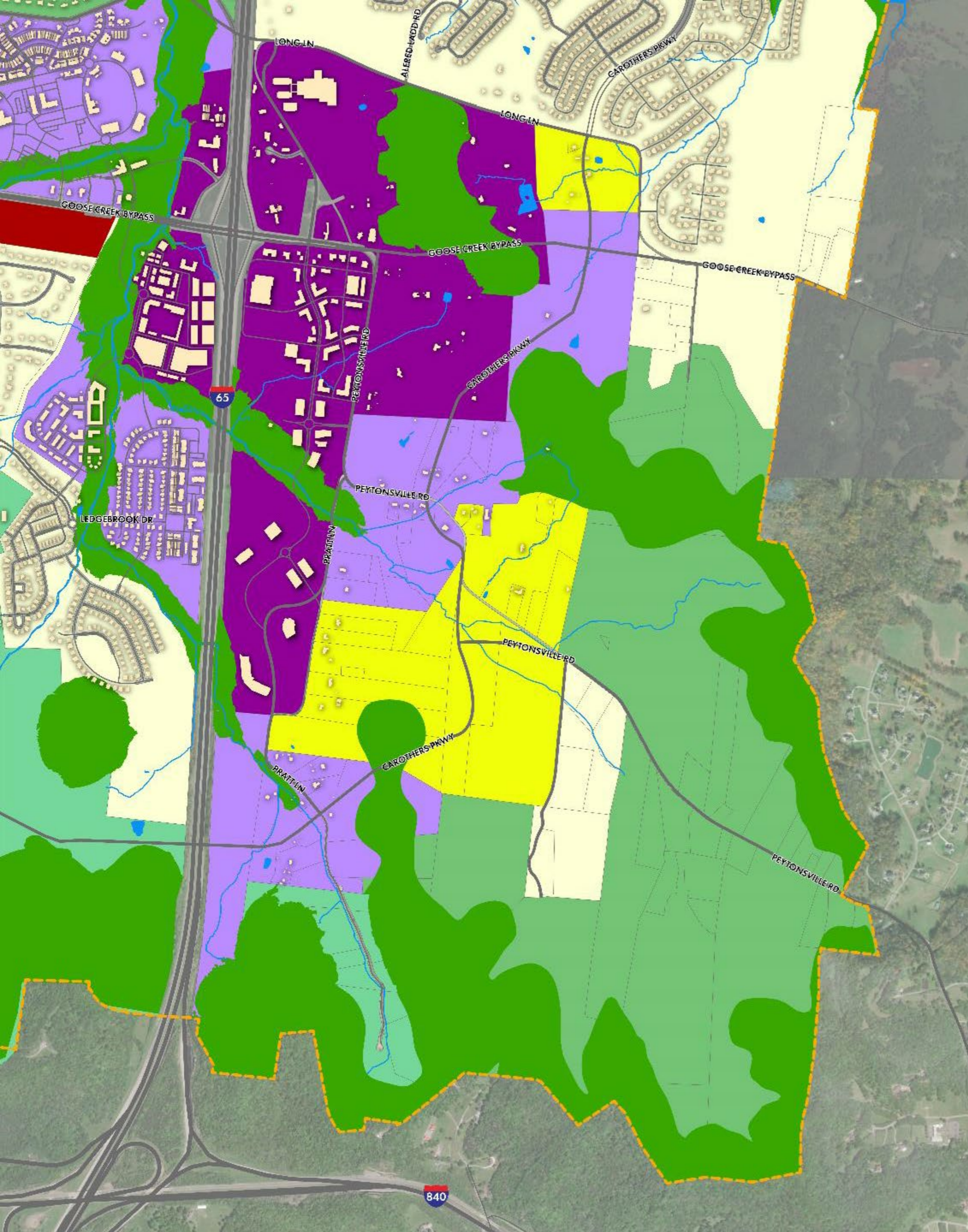
An aerial photograph of a rural landscape, featuring a road that curves through a field of trees. The trees are mostly bare, suggesting a late autumn or winter setting. The background shows rolling hills under a clear sky. The entire image has a blue color overlay.

DISCUSSION

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Discussion

1. Do you support the concept?
2. How comfortable are you with scaling back development densities and potentially limiting development?
3. Would you support a revised concept that reduces the density and shows areas of reserve?



An aerial photograph of a rural landscape, featuring a road that curves through a field of trees. The scene is overlaid with a semi-transparent blue filter. The text is centered in the middle of the image.

PARTIAL INTERCHANGE CONCEPT PRESENTATION

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Design Concept

Partial Interchange Concept

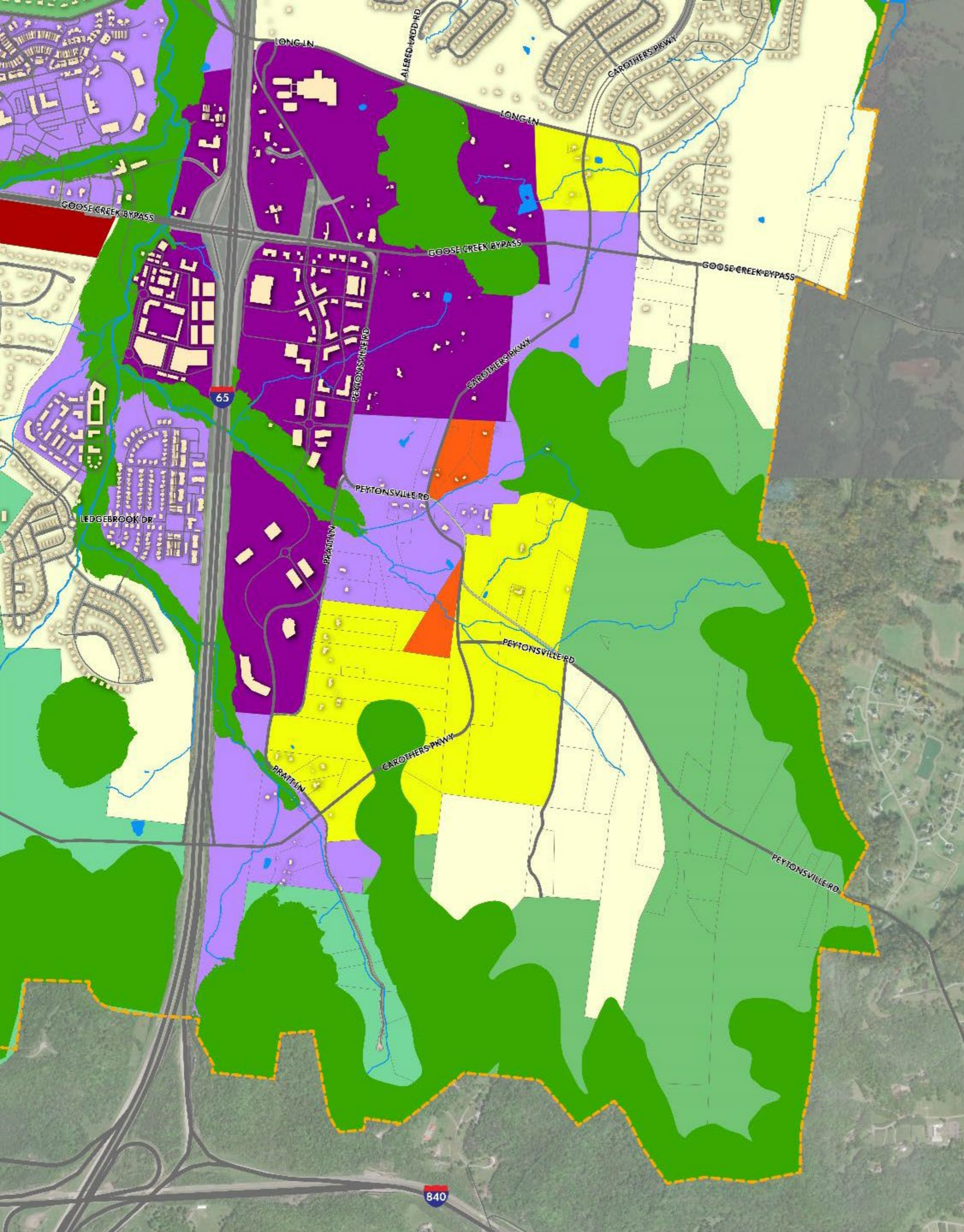
Partial Interchange Concept Totals*

DUs: 4,566

Non-Res. SF: 1,507,796

- Staff and Consultant generally support this concept despite long term outlook
- Transportation improvements support increased density
- Minor deficiencies in the transportation network

* Without Reams-Fleming Development

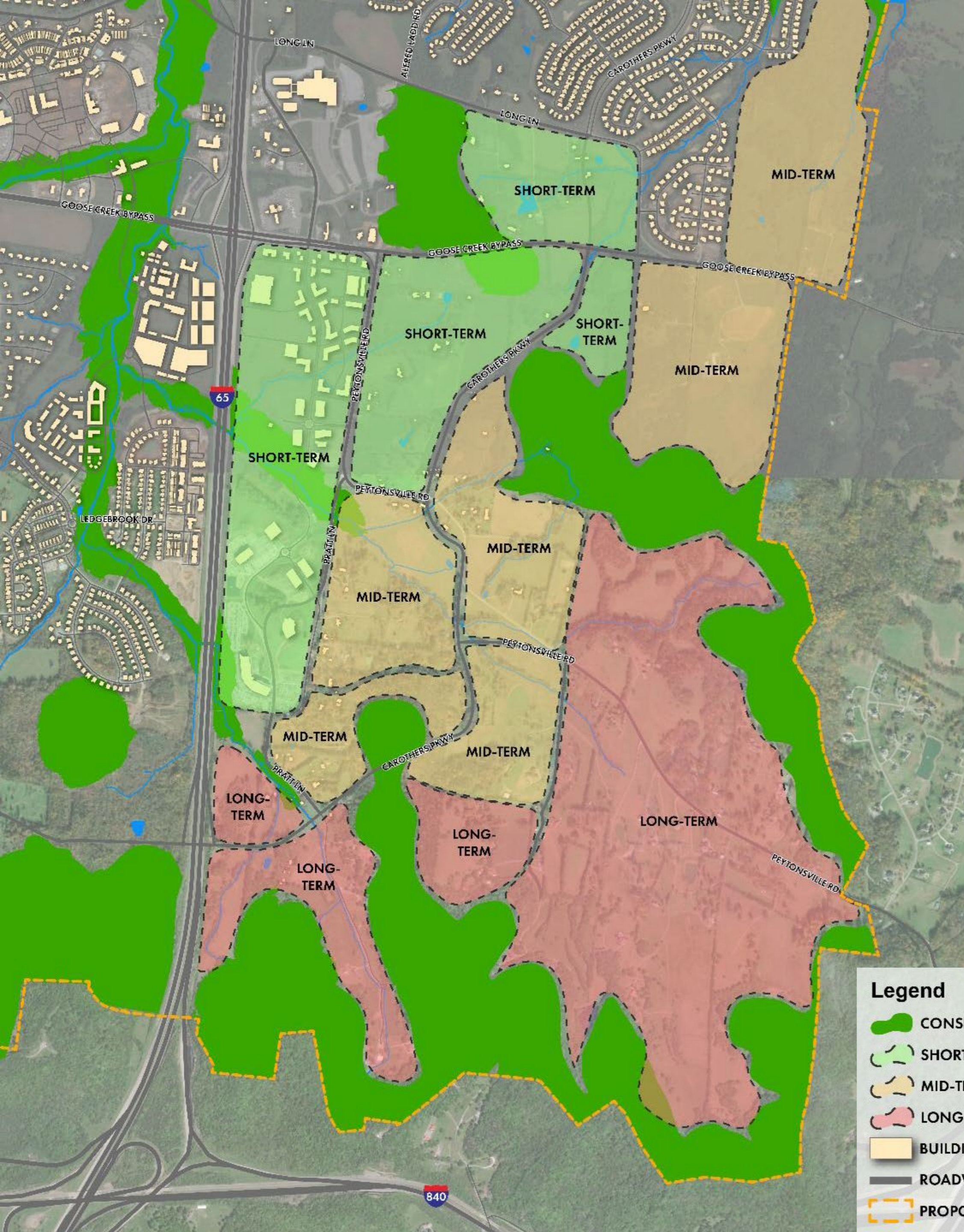


Legend

- | | |
|--------------------------|---------------------------|
| CONSERVATION | REGIONAL COMMERCE |
| CONSERVATION SUBDIVISION | SINGLE FAMILY RESIDENTIAL |
| LARGE LOT RESIDENTIAL | WATERWAY/WATER BODY |
| MIXED RESIDENTIAL | BUILDING FOOTPRINTS |
| MULTIFAMILY RESIDENTIAL | ROADWAY |
| NEIGHBORHOOD COMMERCIAL | PROPOSED UGB |
| NEIGHBORHOOD MIXED USE | |

Phasing of Development

Partial Interchange Concept



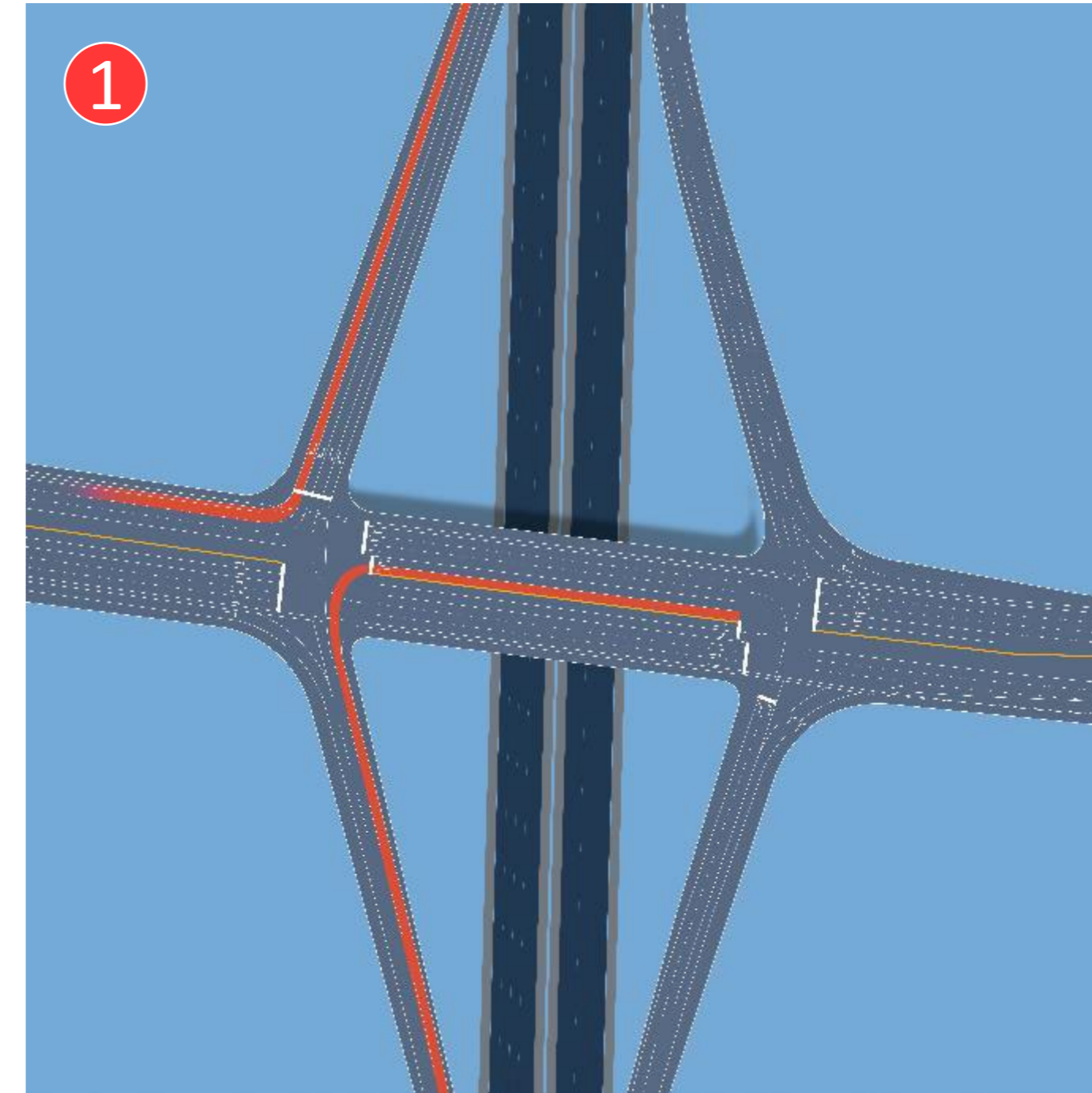
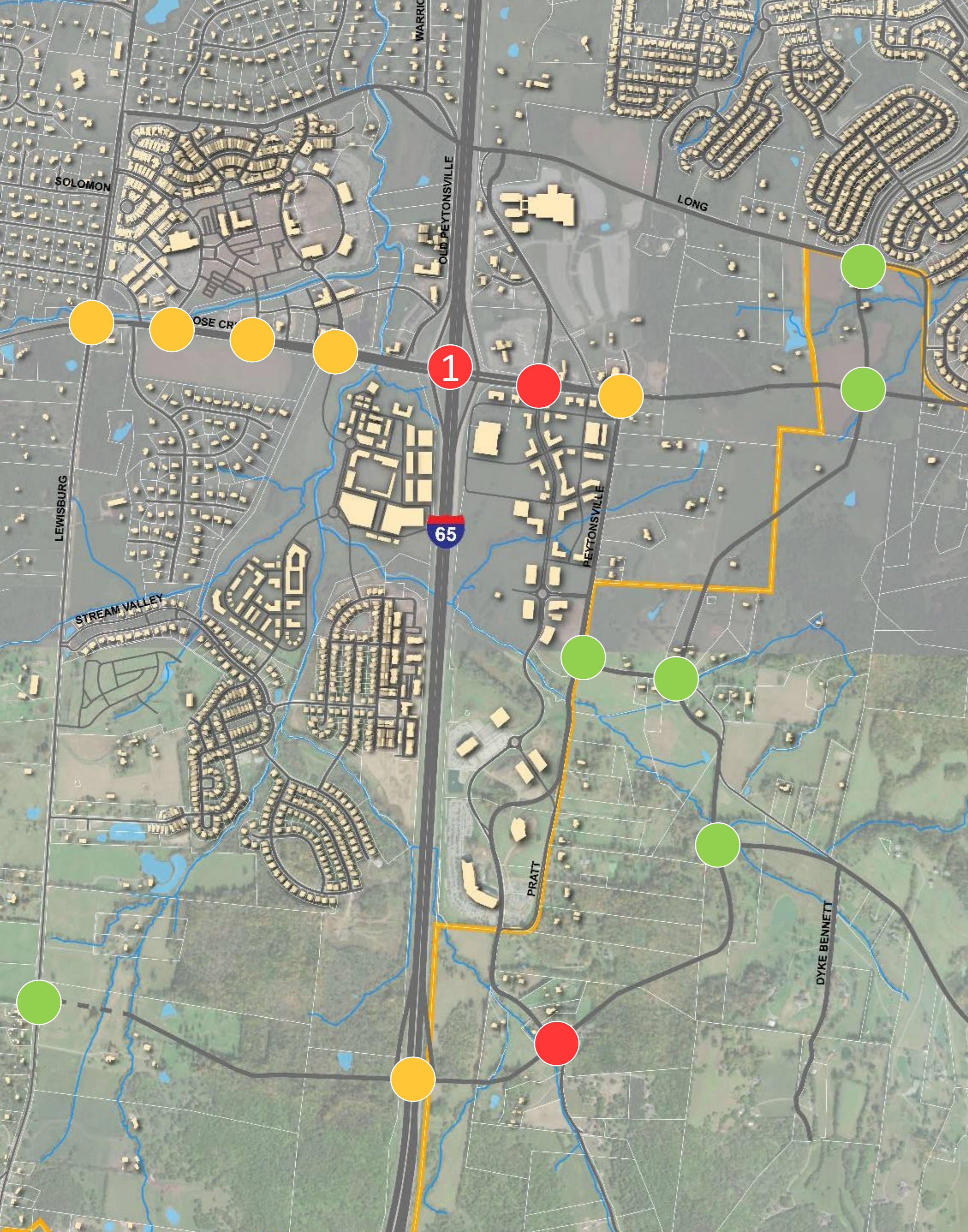
Legend

- CONSERVATION
- SHORT-TERM (0 - 10 YEARS)
- MID-TERM (11 - 24 YEARS)
- LONG-TERM (25+ YEARS)
- BUILDING FOOTPRINTS
- ROADWAY
- PROPOSED UGB



- Infrastructure will be developer driven
- Phasing of development is based on a series of projections
 - Development trends
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- If Pratt Lane develops sooner, that could change phasing in some areas

Traffic Impacts

Partial Interchange Concept



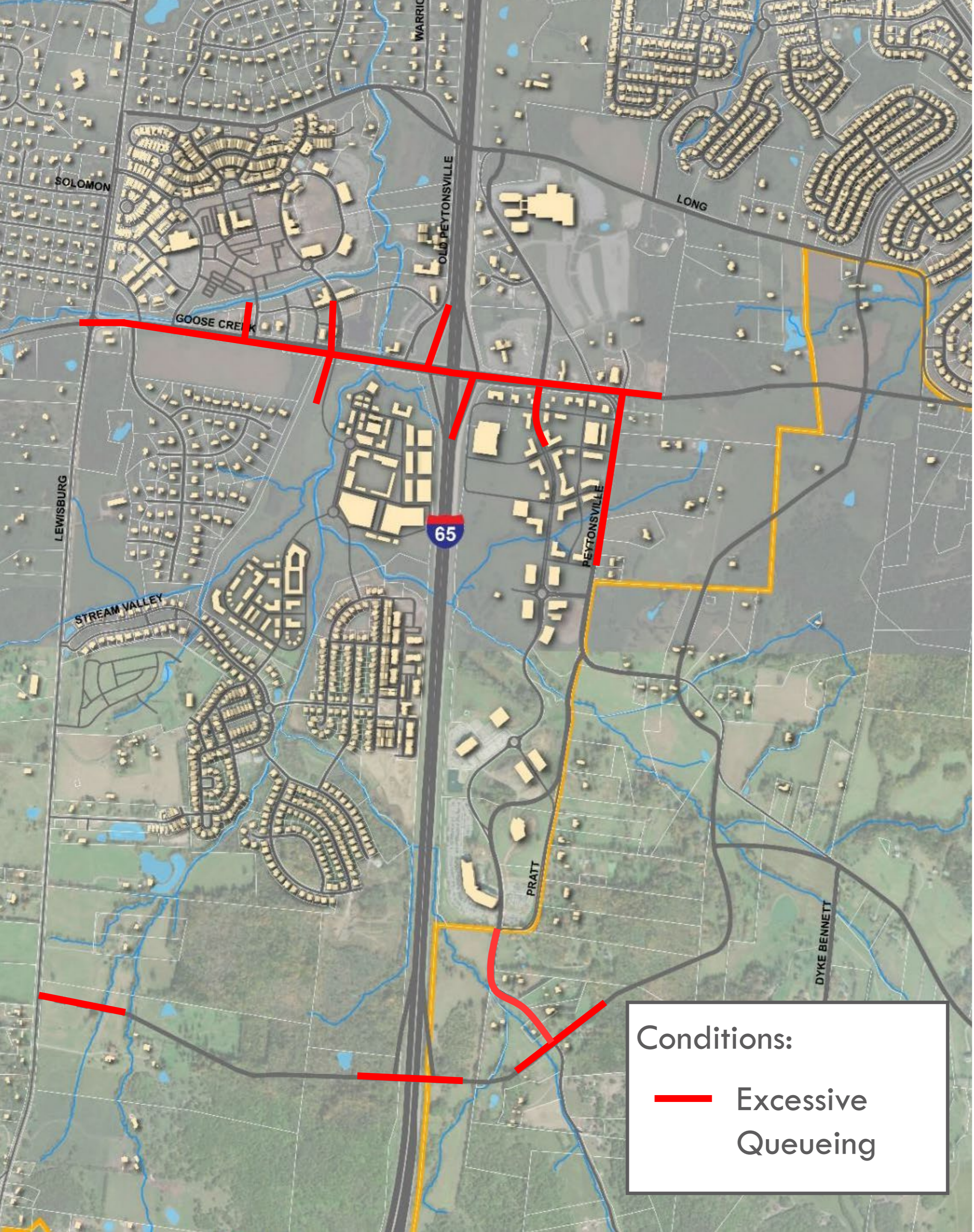
Goose Creek & I-65 Interchange

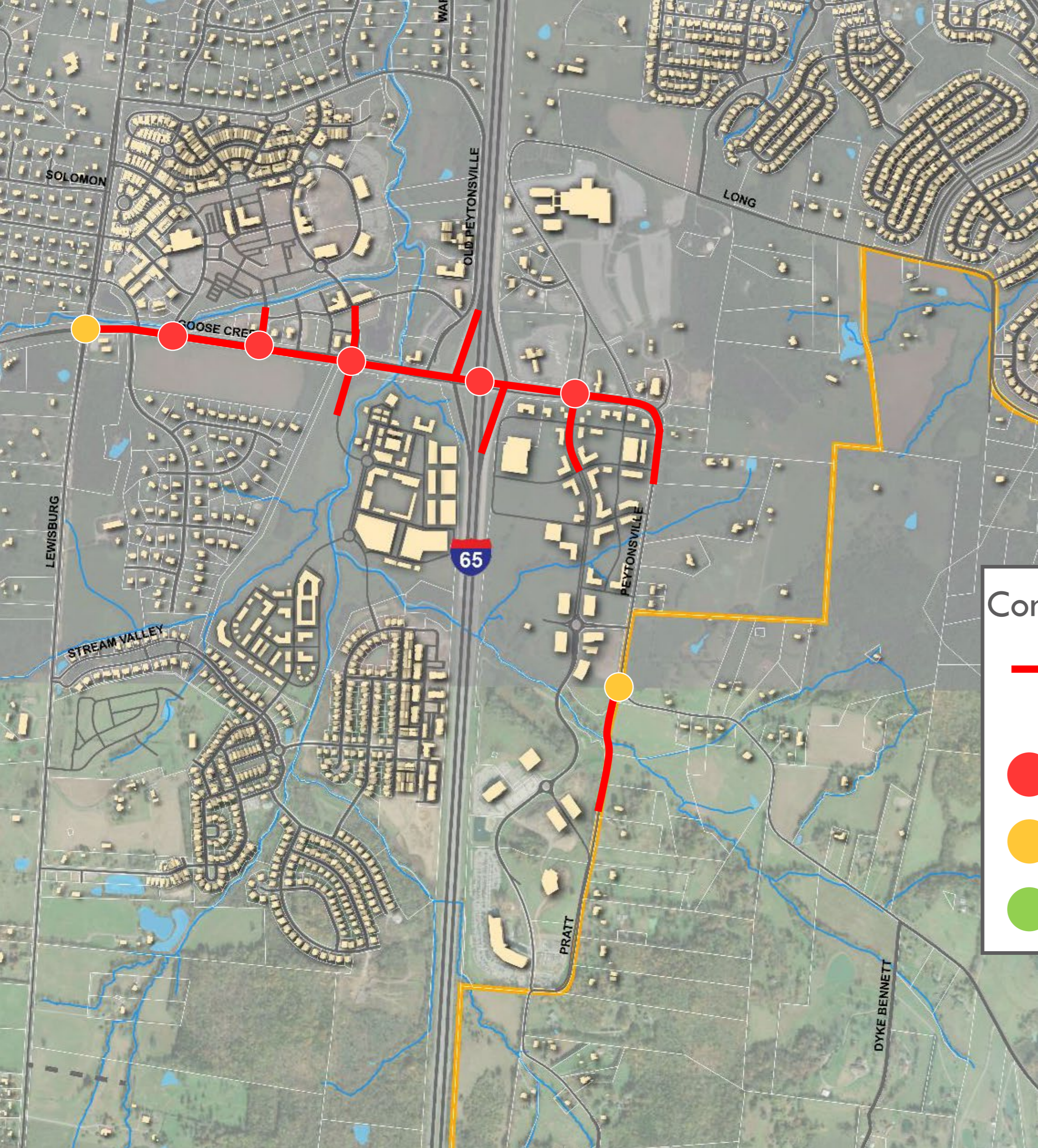
-  Unacceptable
-  Concerning
-  Acceptable

Congestion at Peak Times

Partial Interchange Concept

- Traffic more evenly distributed to interstate
- Improved conditions at Goose Creek/I-65 interchange
- Traffic spread out across system, but development will still need to be managed to address capacity issues

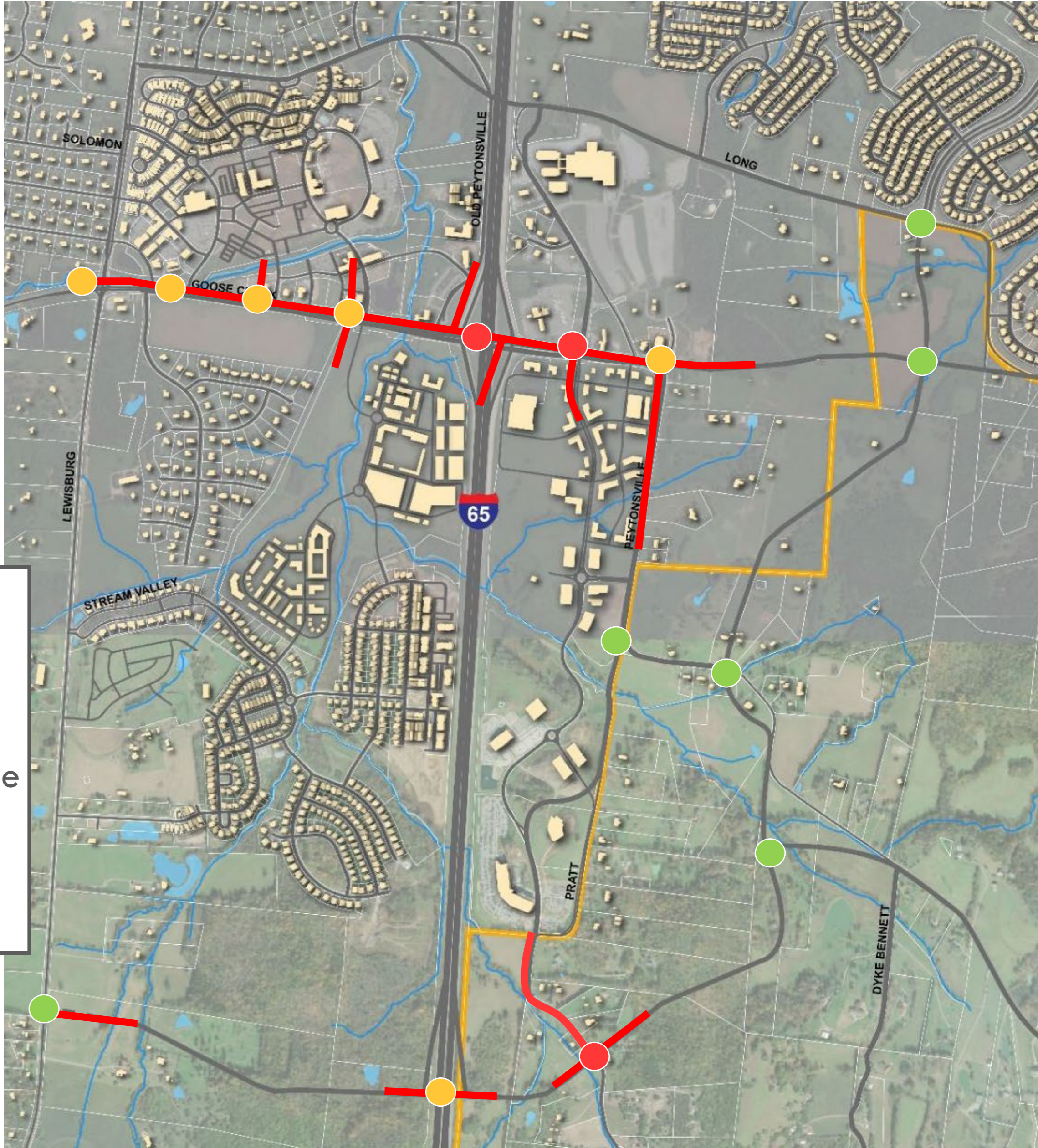




2030
with Approved Developments

Conditions:

- Excessive Queueing
- Unacceptable
- Concerning
- Acceptable



2050
Partial Interchange Concept

Fiscal Summary

Partial Interchange Concept

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Source: REA & TischlerBise analysis

- 30-Year Cumulative Capital Revenues \$126.8m
- 30-Year Cumulative Available Revenues For Road Projects \$82.8m
- 30-Year Cumulative Costs \$217.6m
- Funding Gap - **\$134.8m**

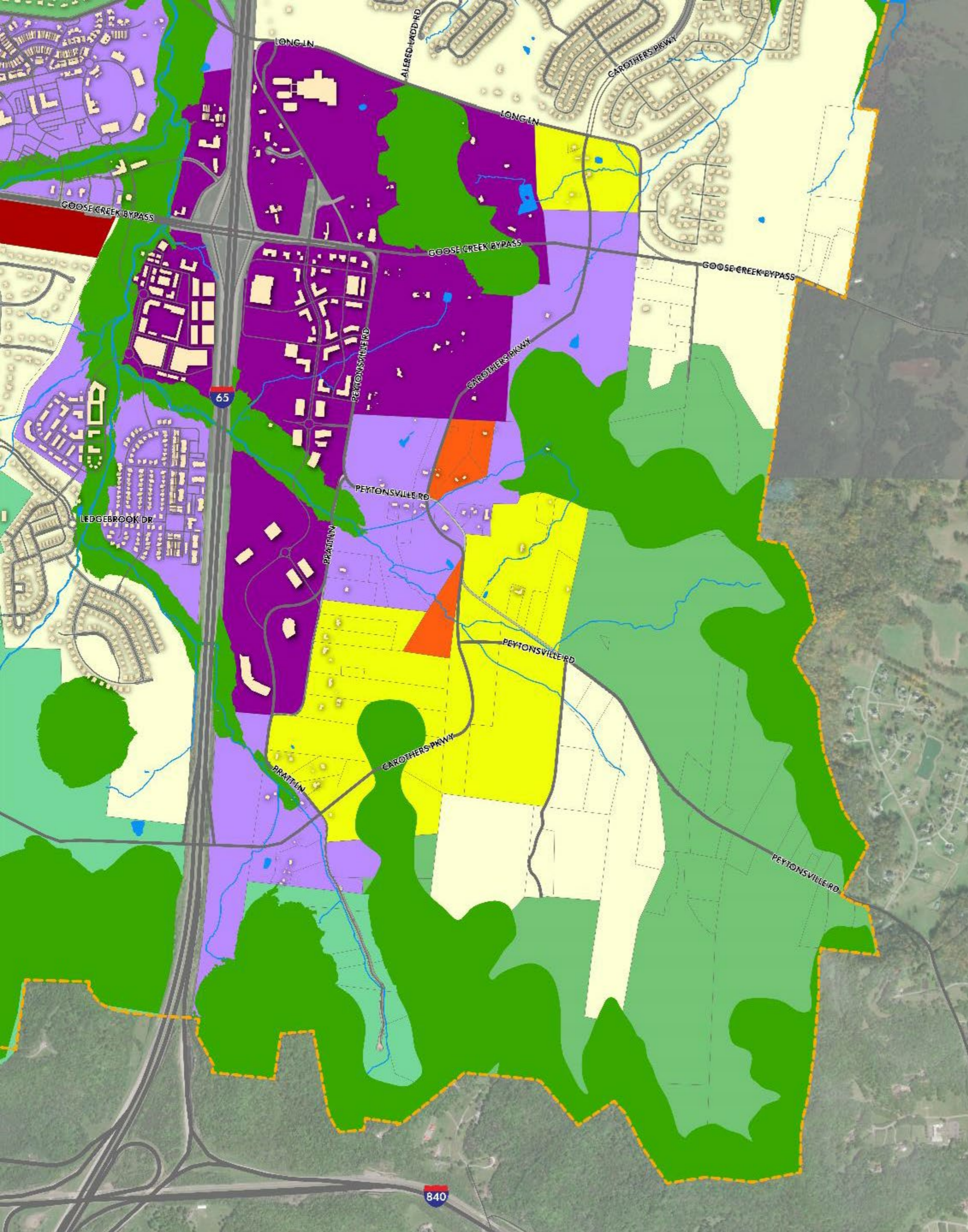
An aerial photograph of a rural landscape, featuring a road that curves through a field of trees. The scene is overlaid with a semi-transparent blue filter. The text is centered in the middle of the image.

DISCUSSION

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Discussion

1. Do you support the partial interchange concept?
2. Are you comfortable moving forward with development approvals and increased density not knowing whether the partial interchange would be approved?



An aerial photograph of a rural landscape, featuring a road that curves through a field of trees. The scene is overlaid with a semi-transparent blue filter. The text is centered in the middle of the image.

NEXT STEPS

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Next Steps

- Refine recommendations based on public input and BOMA/FMPC feedback
- Prepare technical memorandum
- Board meeting in December 2022



An aerial photograph of a rural landscape, featuring a winding road, a large field, and a dense forest of trees. The scene is captured from a high angle, showing the road curving through the landscape. The trees are mostly bare, suggesting a late autumn or winter setting. The overall tone of the image is muted, with a blueish tint. The text "THANK YOU" is overlaid in the center in a bold, white, sans-serif font.

THANK YOU