



HISTORIC
FRANKLIN
TENNESSEE

TO: Franklin Board of Mayor and Aldermen

FROM: Eric Stuckey, City Administrator
Vernon Gerth, ACA Community and Economic Development
Lisa R. Clayton, Parks Director
Catherine Powers, Planning & Sustainability Director
Amanda Hall, Preservation Planner

DATE: August 28, 2012

SUBJECT: Consideration of Submittal of a Federal Preservation Grant Application to the Tennessee Historical Commission for the Development of a Historic Cemeteries Master Plan (COF #2012-0049)

Purpose

The purpose of this memorandum is to request approval of the submittal of a grant application to the Tennessee Historical Commission for the development of a preservation assessment and maintenance plan for historic City Cemetery and historic Rest Haven Cemetery. The two historic cemeteries are owned by the City of Franklin and are located at the intersection of N. Margin St. and 4th Ave. N.

Background

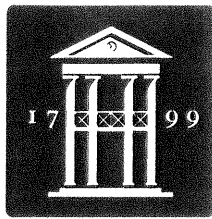
The Federal Preservation Grant program is administered in our state by the Tennessee Historical Commission to assist with preservation-related surveys and studies for properties listed on or determined eligible for listing on the National Register of Historic Places (NRHP). As a Certified Local Government, the City of Franklin is determined eligible to apply for such preservation-related grant funding opportunities. Recently, a Federal Preservation Grant funded the completion of NRHP nominations for the City Cemetery and Rest Haven Cemetery. The Tennessee Historical Commission has determined that the two historic sites are individually eligible for listing on the NRHP for significance in the areas of exploration/settlement, community planning/development, and art. Both cemeteries are pending formal consideration for eligibility and listing by the State Review Board in mid-September 2012.

As the cemeteries are currently positioned to be listed on the NRHP and the Franklin Battlefield Preservation Commission has recently identified their preservation and maintenance as one of its top three priorities on which to focus between now and the Battle of Franklin Sesquicentennial in November 2014, staff seeks to finance the development of a preservation assessment and maintenance plan to address the much-needed preservation issues and general maintenance practices needed for these cultural landscapes. A plan of this type may include guidance on the following:

- Historical overview
- Identification of roads and pedestrian issues

**PLANNING AND SUSTAINABILITY
DEPARTMENT**

Catherine Powers
Director



Dr. Ken Moore
Mayor

Eric S. Stuckey
City Administrator

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Amanda Hall
109 Third Avenue South
Franklin, Tennessee 37064
September 1, 2012

E. Patrick McIntyre, Jr.
Executive Director
Tennessee Historical Commission
2941 Lebanon Road
Nashville, Tennessee 37243-0442

Mr. McIntyre:

The City of Franklin would like to request a Federal Preservation Grant, as administered by the Tennessee Historical Commission, to assist in the completion of a preservation assessment and maintenance plan for Historic City Cemetery and Historic Rest Haven Cemetery. Both cemeteries are publicly owned, have been determined eligible for the listing on the National Register of Historic Places by the Tennessee Historical Commission, and are pending evaluation by the Tennessee State Review Board in mid-September.

Chicora Foundation, Inc., a cemetery preservation and conservation consultant based in Columbia, South Carolina, estimates the completion of a preservation assessment and maintenance plan for both historic cemeteries to cost approximately \$8,600. The assessment and plan would include guidance on the following:

- Historical overview
- Identification of roads and pedestrian issues
- Lighting and security planning
- Examination of cemetery fixtures and furnishings
- Landscape maintenance planning
- Guidance on other maintenance issues, including topics such as signage , public outreach, and trash problems
- General maintenance and conservation practices, such as appropriate cleaning practices, stone resetting practices, and stone damage identification
- Priorities planning
- Recommendations for regular cemetery restoration and maintenance workshops for City staff

The City of Franklin is requesting a grant amount of \$5,160, representing 60% of the estimated project cost. The local cash match of \$3,440 will be contributed by the City of Franklin from its Parks Department budget.

Please let me know if you have questions or need additional information. Thank you for your consideration, and I look forward to hearing from you.



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Sincerely,

Amanda Hall
Preservation Planner

:Enclosure



State of Tennessee
 Department of Environment and Conservation
 Tennessee Historical Commission
 2941 Lebanon Road
 Nashville, TN 37243-0442

**APPLICATION FOR HISTORIC PRESERVATION GRANT
 TENNESSEE HISTORICAL COMMISSION/NATIONAL PARK SERVICE**

JUNE 2012		
1. Applicant Information		
Project Title: <i>Preservation Assessment + Maintenance Plan for City Cemetery and Rest Haven Cemetery</i>		
Project Type: (check one)	Acquisition & Development/Restoration	Survey/Planning <input checked="" type="checkbox"/>
County <i>Williamson</i>	City <i>Franklin</i>	
Total Project Cost <i>≈ \$8,600.00</i>		
Amount Requested: (should not exceed 60% of total project cost) <i>\$5,160.00</i>		
Applicant Organization <i>City of Franklin, TN</i>		
Contact name <i>Amanda Hall</i>		
<small>(Note: the contact name should be the project manager/authorized representative). Only one project manager acts as the point-of-contact.)</small>		
Address: <i>109 Third Avenue South</i>	<i>N/A</i>	
<small>Applicant/contact</small>	<small>Project Address (for A&D)</small>	
City/State/Zip: <i>Franklin, TN 37064</i>	<i>N/A</i>	
<small>Applicant contact</small>	<small>Project Address (for A&D)</small>	
Telephone: <i>615.550.6737</i>	Fax: <i>615.791.3257</i>	Email: <i>Amanda.Hall@FranklinTN.gov</i>
2. Summary Project Description:		
<p><i>The City of Franklin is seeking a Federal Preservation Grant to assist with the development of a preservation assessment and maintenance plan for publicly-owned City Cemetery and Rest Haven Cemetery. Both cemeteries have been determined eligible for listing on the National Register of Historic Places by the Tennessee Historical Commission and are in need of a plan outlining preservation, restoration, and maintenance priorities.</i></p>		
3. Project Narrative (Attach)		

4. Attachments See instructions.	
5. Budget/Funding Information	
A. Project Cost (attach estimated budget, include source of estimate) \approx \$8,600.00	
B. Description of Matching Share (must equal at least 40% of project cost)	
Confirmed sources of cash	
City of Franklin Parks Department budget	\$3,440.00
Confirmed sources of donated property, goods, services	
N/A	
TOTAL	\$ 3,440.00

6. Certification

I hereby certify that all of the above information is correct and that the matching sources of funds listed above are confirmed and are or will be immediately available if a grant is awarded.

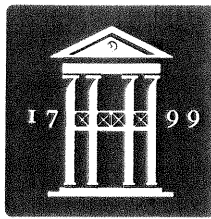
I further certify that in all hiring or employment made possible by or resulting from grant awards, I (1) will not discriminate against any employee or applicant for employment because of race, color, religion, sex, age, or national origin, and (2) will take affirmative action to ensure that applicants are employed, and that employees are treated during employment without regard to their race, color, religion, sex, age, or national origin. I understand that this requirement applies to, but is not limited to, the following: employment, promotion, demotion, or transfer; recruitment or recruitment advertising; layoff or termination; rates of pay or other forms of compensation; and selection for training, including apprenticeship.

I will comply with all applicable statutes and Executive orders on equal employment opportunity, and understand that grant awards will be governed by the provisions of all such statutes and Executive orders, including enforcement provisions, as implemented by, but not limited to, Department of the Interior Policies, published in 43 CFR 17.

Typed name and title of applicant

Eric S. Strubey
Signature(s)

8-22-2012
Date



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**"Preservation Assessment and Maintenance Plan for City Cemetery and Rest Haven Cemetery,
Franklin, Tennessee"**

Project Narrative

The City of Franklin would like to request a Federal Preservation Grant to assist in the completion of a preservation assessment and maintenance plan for both historic City Cemetery and historic Rest Haven Cemetery. The cemeteries flank one another along Fourth Avenue North, just north of the Public Square. This proposal project falls into the 'Planning' portion of the funding categories.

Historic Franklin prides itself upon its cultural heritage and historic resources. A Preserve America community, the City hosts five (5) National Register districts and seven (7) local historic preservation districts. The City has received numerous preservation-related awards and recognitions. Most recently, Franklin was named a 2009 Distinctive Destination by the National Trust for Historic Preservation, was ranked #4 on Livability.com's 2012 national list of "Top 10 Cities for Historic Preservation," and was named one of the "Best Places to Live" by Money Magazine.



Damaged headstones and box tombs at City Cemetery, Fourth Avenue North and North Margin Street, Franklin.

Cemetery restoration is a widely supported community priority. The City of Franklin's Battlefield Preservation Commission (BPC), composed of representatives of local preservation and heritage organizations, educators, and at-large citizens, has recently identified the preservation and maintenance of City Cemetery and Rest Haven Cemetery as one of its top three priorities on which to focus between now and the Battle of Franklin Sesquicentennial in November 2014. The BPC acknowledges that the recognition of these cemeteries is pivotal to Franklin's social, cultural, and architectural history. In fact, the BPC, which hosts an annual illumination ceremony each year to commemorate the casualties of the November 1864 Battle of Franklin, voted to host the 2011 event at Rest Haven Cemetery and plans to do so again this year. Popular cemetery walking tours are offered regularly by Franklin on Foot as well as in coordination with the Heritage Foundation of Franklin & Williamson County's annual Pumpkinfest event. Additionally, the City of Franklin launched a historic parks audio tour this June that includes City Cemetery and Rest Haven Cemetery as stops. The audio tour component helps



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provide further connectivity and consistency between Franklin's Civil War sites by expanding and interpreting the compelling story of the Battle of Franklin. It is clear that the community values the wealth of history imbued within City Cemetery and Rest Haven Cemetery.

Recently, a Federal Preservation Grant funded the completion of nominations for the consideration of placement of both cemeteries on the National Register of Historic Places (NRHP). The Tennessee Historical Commission has predetermined that the two historic sites are individually eligible for listing on the NRHP for significance in the areas of exploration/settlement, community planning/development, and art. Both cemeteries are pending formal consideration for eligibility and listing by the State Review Board in mid-September 2012.



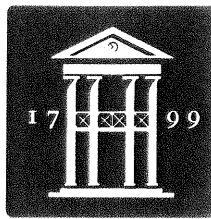
View of Rest Haven Cemetery, Fourth Avenue North and North Margin Street, Franklin.

As the cemeteries are currently positioned to be considered for listing on the NRHP, City staff seeks to finance the development of a preservation assessment and maintenance plan to address the much-needed preservation issues and general maintenance practices needed for these cultural landscapes. Chicora Foundation, Inc., a cemetery preservation and conservation consultant based in Columbia, South Carolina, estimates the completion of a preservation assessment and maintenance plan for both historic cemeteries to cost approximately \$8,600. A plan of this type may include guidance on the following:

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Catherine Powers
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The City of Franklin is requesting a grant amount of \$5,160, representing 60% of the estimated project cost. The local cash match of \$3,440 will be contributed by the City of Franklin from its Parks Department budget.

With the assistance of a Federal Preservation Grant, the City and its BPC can better embrace and support these cemeteries as historic points-of-interest for both its citizens and heritage-minded tourists. Honorific recognition of these sites through placement on the NRHP will likely draw increased public awareness and visitation to the cemeteries. A preservation assessment and maintenance plan will assist staff with critical decisions about restoration prioritization. As the 2010 flood has highlighted, both City Cemetery and Rest Haven Cemetery are both in dire need of repair, for not only are most of the markers in disrepair, some have broken or are in immediate danger of breakage. Mindful restoration will enable the City to better preserve its history. Further, a maintenance plan will assist staff with identifying maintenance issues in both cemeteries that should be addressed to facilitate the preservation of their existing and restored attributes, and most importantly, to help keep Franklin's citizens and visitors safe.