



## MEMORANDUM

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August 10, 2012

**TO:** Board of Mayor and Aldermen  
**FROM:** City Administrator Eric S. Stuckey  
Assistant City Administrator Russ Truell  
**SUBJECT:** Policy for Utilization of Reserve Funds

### Purpose

The purpose of this agenda item is to consider approval of a policy regarding the use of reserve funds under circumstances where related expenses exceed annual budgeted amounts or in the case on economic or natural disaster.

### Background

The Government Accounting Standards Board (GASB), in its Statement 54, established regulations that apply to various reserves in the General Fund of municipalities. The City of Franklin implemented those regulations two years ago. The GASB also recommended that policies be adopted regarding the use of those reserves and their replenishment, if and when they are utilized for expenditures.

Staff has presented a policy to govern the use and replenishment of reserves. Based on discussion in the Finance Committee, the policy has been modified to conform to comments from committee members. The majority of the language in the proposed policy was incorporated from written guidance on General Fund: Fund Balance Policy from the Municipal Technical Advisory Service (MTAS), written by Gail Cook, 9/15/2010.

### Financial Impact

No direct impact to General Fund.

### Options

Approve or disapprove the proposed utilization policy for reserves.

### Recommendation

Staff recommends approval of Resolution 2012-44 adopting the policy.

## General Fund Fund Balance Policy Addendum Order of Use of Funds

### Stabilization Funds

Maintaining a Financial Stabilization Account is a necessity for sound financial management and fiscal accountability. The City's governing body has the authority to establish a Financial Stabilization Account that will be a **Committed Fund Balance**.

A Financial Stabilization Account is established for the purpose of providing funds for an urgent event that affects the safety of the general public (e.g. flood, tornado, etc.) or financial stability.

At June 30, 2011, the City of Franklin had \$17,180,294 in its stabilization account as follows:

<u>Urgent Event</u>	<u>Percent of Total 33%</u>	<u>Amount</u>
Contingency	5%	\$2,603,075
Emergency	5%	\$2,603,075
Cash Flow Stabilization	14%	\$7,288,609
Debt Service	3%	\$1,561,845
Property/Liability/Health	4%	\$2,082,460
Other Post Employment Benefits	<u>2%</u>	<u>\$1,041,230</u>
	33%	\$17,180,294

### Authority to Commit Funds

The Board of Mayor and Aldermen has the authority to set aside funds for a specific purpose. Any funds set aside as Committed Fund Balance requires the passage of a resolution by a simple majority vote. The passage of a resolution must take place prior to June 30<sup>th</sup> of the applicable fiscal year. If the actual amount of the commitment is not available by June 30<sup>th</sup>, the resolution must state the process or formula necessary to calculate the actual amount as soon as information is available.

### Default Order of Use of Funds

By default, when both restricted (by outside parties) and unrestricted funds are available for expenditure, restricted funds should be spent first unless legal requirements disallow it. When **committed (by the Board)**, assigned (usually by management) and unassigned funds are available for expenditure, committed funds should be spent first, assigned funds second, and unassigned funds last.

### Potential Use of Funds Resolution

The recognition of an urgent event must be established by the Board of Mayor and Aldermen or their designee (e.g. City Administrator). If established by the Board's designee, the specific urgent event must be reported to the governing body at their next meeting.

Potential urgent events are:

1. Disaster (flood, tornado, etc.) that funds must be expended prior to any potential reimbursement.
2. Health claims or other specific expenditures included within the stabilization fund exceeding a specified threshold. This would allow the stabilization funds in the General Fund to be used in cases of the specific expenditures exceed 10% of budgeted amount, or a specific amount such as \$100,000.

If due to an urgent event, funds are needed from the stabilization fund in excess of funds currently budgeted:

1. Anticipated funds in excess of budgeted funds will be temporarily deducted from the Stabilization fund.
2. After actual expenditures used are determined, a budget amendment will be submitted to the City's governing body to amend the budget for the excess funds used if unassigned funds are available.
3. In the event that unassigned funds are not available, the Board will replenish the Financial Stabilization Account balance to the established minimum level within three years in equal increments unless otherwise provided.
4. In the case of reserves for insurance, an amount not greater than half of the reserves shall be used in any one fiscal year.

**RESOLUTION 2012-44**

**A RESOLUTION OF THE BOARD OF MAYOR AND  
ALDERMEN FOR UTILIZATION AND REPLACEMENT OF  
FUNDS FROM CERTAIN RESERVE ACCOUNTS**

**WHEREAS**, the City of Franklin, by action of the Board of Mayor and Aldermen in 2009, adopted a reserve policy for emergency, contingency, cash flow stabilization, and various insurance reserve funds of the City of Franklin, and

**WHEREAS**, the Board of Mayor and Aldermen wishes to continue that policy, and

**WHEREAS**, the policy will be best served by proactively determining a formula for the use of those funds and their replacement.

**NOW, THEREFORE, BE IT RESOLVED**, by the Board of Mayor and Aldermen for the City of Franklin as follows:

**Section 1.** That the Fund Balance Policy Addendum is hereby adopted.

**Section 2.** That this Resolution shall be effective upon adoption.

**IT IS SO RESOLVED AND DONE** on this 28th day of August, 2012.

**ATTEST:**

**CITY OF FRANKLIN, TENNESSEE**

By: \_\_\_\_\_  
**Eric Stuckey**  
**City Administrator**

By: \_\_\_\_\_  
**Dr. Ken Moore**  
**Mayor**