
**MINUTES OF THE WORK SESSION
BOARD OF MAYOR AND ALDERMEN
FRANKLIN, TENNESSEE
CITY HALL BOARDROOM
TUESDAY, APRIL 24, 2012 – 4:00 P.M.**

Board Members

Mayor Ken Moore	P		
Alderman Clyde Barnhill	P	Alderman Margaret Martin	P
Alderman Brandy Blanton	P	Alderman Dana McLendon	P
Alderman Pearl Bransford	P	Alderman Ann Petersen	P
Alderman Beverly Burger	P	Alderman Michael Skinner	P

Department Directors/Staff

Eric Stuckey, City Administrator	P	Lisa Clayton, Parks Director	P
Vernon Gerth, ACA Community/Economic Development	P	Shirley Harmon, HR Director	P
Russell Truell, ACA Finance & Administration	P	Mark Hilty, Water Management Director	P
David Parker, City Engineer/CIP Executive	P	Paul Holzen, Interim Engineering Director	P
Shauna Billingsley, City Attorney	P	Catherine Powers, Planning & Sustainability Director	P
Rocky Garzarek, Fire Chief	P	Joe York, Streets Director	P
David Rahinsky, Police Chief		Brad Wilson, Facilities Project Manager	
Fred Banner, MIT Director		Steve Sims, Assistant City Recorder	P
Chris Bridgewater, Interim BNS Director	P	Lanaii Benne, Assistant City Recorder	P
Becky Caldwell, Solid Waste Director	P	Linda Fulwider, Board Recording Secretary	P

1. Call to Order

Mayor Ken Moore called the BOMA Work Session to order at 4:00 p.m. on Tuesday, April 24, 2012 in the City Hall Boardroom.

2. Citizen Comments

- Ann Little, 916 Fair Street, expressed concerns with the sidewalk ordinance. She said she doesn't want to hurt downtown merchants but for people who are blind or have other disabilities it is very difficult to walk Main Street with tables, chairs, flower pots, trees, trashcans, benches and poles that do not meet ADA standards. Small tables and chairs against buildings leave enough space to walk; however, when customers pull up additional chairs only 2' of sidewalk is left for pedestrians. One of the biggest problems is at Starbucks on Main Street and Fifth Avenue. The same problem exists across the street at Sweet CeCe's. People on crutches or in a wheel chair who need someone beside them cannot maneuver the downtown streets. She wants downtown Franklin to be accessible to everyone.
- Doug Langston of Franklin addressed the same issues saying he loves Main Street and all the Streetscape elements, and does not want to hurt the merchants, but he believes sidewalks are for pedestrians. By the time he was able to schedule an appointment with Vernon Gerth to discuss concerns, the ordinance had been completed. The ordinance meets federal requirements by 1'. He feels the spirit and intent of the ordinance will not be maintained. It must be a pedestrian friendly ordinance. The ordinance does address where merchants can display merchandise on sidewalks; however, it does not address the congestion in those areas caused by shoppers perusing the merchandise. It would be unfortunate if residents and tourists were unable to travel from one point to another on a downtown street because of obstructions along the way. An ordinance is only as good as the ability to enforce it. This ordinance does not adequately address enforcement.

Eric Stuckey noted the Sidewalk Ordinance would be on the May 8 meeting agenda.

WORK SESSION DISCUSSION ITEMS

- 3.* **Consideration of Event Permit Application from Franklin Noon Rotary for the Rodeo Parade in Downtown Franklin on May 12, 2012**
David Rahinsky, Police Chief
4. **Consideration of Event Permit Request for Vanderbilt/NCAA Golf Tourney Banquet to be held on May 20, 2012 at Fourth Avenue South**
David Rahinsky, Police Chief
5. **Consideration of Event Permit for Franklin Tomorrow Shrimp Boil to be Held July 14, 2012, at the Eastern Flank Battlefield Park**
Anna Shuford, Parks & Recreation Superintendent

Items 3, 4, and 5 taken together. No problems noted.

- 6.* **Consideration of RESOLUTION 2012-20, a Resolution Setting Forth a Process for the Determination of Non-Conforming Use Status for Commercial Properties Affected by the May 2010 Flood**
Shauna Billingsley, City Attorney

The Resolution states,

“The commercial properties affected by the May 1-2, 2010 flood will be deemed to have not overtly abandoned the use until no earlier than twelve months from the date of the May 1-2, 2010 flood. After twelve months from the May 1-2, 2010 flood, each commercial property will be deemed to have abandoned the use of the property unless the property owner can show that it has taken actions to continue the use. Each commercial property shall be evaluated on a case-by-case basis.”

Discussion:

- ◆ The 12 months is a grace period added to the 30-month period provided for in State law for the re-establishment of a non-conforming use
- ◆ Based on law, the burden is on the City to declare a property is abandoned
- ◆ Alderman Skinner requested criteria be in place for case-by-case evaluations, a rationale common to any of the properties. He wanted transparency since it is a staff decision rather than a BOMA decision.
- ◆ Shauna Billingsley and Eric Stuckey indicated it would be difficult to do this because the circumstances of each case could be vastly different.
- ◆ Alderman Barnhill was confident that any activity occurring on any of the properties during the 42-month timeframe would be documented by the City. The onus is on the property owner to document anything that transpires on his side. He was satisfied with the resolution as written.
- ◆ Alderman McLendon asked how many properties were both flooded and non-conforming as that is what the resolution addresses and should pertain to very few properties.
- ◆ Mr. Stuckey noted 100-105 properties are in the Flood Fringe Overlay
- ◆ Vernon Gerth added permitted uses in the FFO are very limited. Hillsboro Road has the largest share of properties in the FFO.
- ◆ Alderman McLendon asked if there were plans to notify these property owners to ask if they have plans for the property. Mr. Stuckey confirmed letters were sent to FFO property owners. Alderman McLendon thought letters should inform the property owners they could not do business as they did before the flood. If the City starts changing the rules, the City should enforce them.
- ◆ Mr. Gerth responded there had been three separate informational meetings. In addition, there would be discussion at the Joint BOMA/FMPC Workshop Thursday, April 26, 2012 @ 5:00 p.m. in the City Hall Training Room.
- ◆ This is a process and the resolution is the first action of the process.

7.* Consideration of the 2011-12 Community Based Development Organization (CBDO) Agreement with Community Housing Partnership in the Amount of \$38,218 for the Purpose of Assisting in the Construction or Rehabilitation of Single-Family Dwellings with Community Development Block Grant (CDBG) Funding (COF Contract 2012-0022)

**Vernon Gerth, ACA Community & Economic Development
Kathleen Sauseda, Interim Housing Development Coordinator**

Annual agreement

8. Consideration of ORDINANCE 2012-16, an Ordinance to Amend Franklin Municipal Code Title 9, Chapter 10 to Regulate Carriages on City Streets

Eric Stuckey, City Administrator

Discussion:

- ▲ Alderman Burger referred to the last meeting when individuals expressed concern that the health and safety of the horses was not addressed in the ordinance. She believes the ordinance should address those issues and that the Board should do everything it can to allow businesses in the City. She stated she would make a motion, at the voting meeting, to defer the ordinance for two weeks to allow the carriage businesses to put things in writing. She spoke to carriage owners, horse experts, the Tennessee Humane Society and constituents. Advice to include in the ordinance: a trial year to make sure the ordinance addressed all the issues for protection and safety, the number of carriages allowed on the street at one time, rush hour traffic, and the body temperature of the horses during the summertime.
- ▲ Alderman Bransford had not heard much support from citizens because of the traffic concerns. She did not support ordinance.
- ▲ Alderman Martin received a comment in an email that the downtown merchants do not want the carriages. That prompted her to talk to all the business owners, save one, with the result of 32 businesses in favor, 4 against (concern with commercialization of the horses and carriages should run only at night), and 2 did not care. Several customers she asked were in favor of the service.

Citizen Comments:

- ▲ Ann Little, 916 Fair Street, expressed concern about parking during carriage hours. According to a newspaper article, there is not a single street on the route where a carriage could pull over. All the streets are narrow with parking on both sides of the street. Fears the horses could not get out of the way quickly enough should an emergency vehicle need to get through.
- ▲ Debbie Smith, Williamson County resident, said she shops in downtown Franklin and is opposed to carriages downtown because of traffic and safety of the horses and the people in the carriages. She observed a horse-drawn carriage incident whereby a firecracker startled the horse and the horse was injured.
- ▲ Leighann McCollum, resident of Franklin, and Tennessee State Director of the Humane Society of the United States, said she had worked with multiple municipalities to develop ordinances that ensure the safety of animals and citizens. The animals would be surrounded on four sides by people and cars. She asked that the City research carriage operators with disciplinary boards and Metro Nashville. The ordinance as written does not address safety.
- ▲ Johnny Smith, Sugar Creek Carriages, disagreed with Ms. McCollum saying it is a safe environment on Franklin Streets. They have had no problems during Dickens Christmas Festivals. They use many side streets for cut over and they trot through traffic lights so as not to impede traffic.

Continued Discussion:

- ▲ Alderman McLendon commented the only people pitching for the service are the ones to make money. No residents or tourists have said Franklin would be a better place with horse drawn carriage rides. The reality is mixing the carriages in a highly congested traffic area and

the risk of an incident with a carriage. The roundabout is a traffic conveyance difficult enough for pedestrians as it is. The City's tourist district is the commute home for many. Would the small amount of revenue for downtown merchants make the traffic problems worthwhile?

- ▲ Alderman Burger countered there is no heavy traffic between the hours of 6:00-9:00 p.m. The hours of operation would not be during heavy traffic periods.
- ▲ Alderman Skinner believes the ordinance would have to have layer after layer for the City to enforce and it just would not be worth it.

9. Presentation of EMS Study (Emergency Medical Services)

Rocky Garzarek, Fire Chief

Eric Stuckey noted that 2/3 of the calls received for the Fire Department are medically related. The presentation of this study is to initiate discussion on the possibility of providing transport services.

Dr. Harold C. Cohen, SPC/TriData, presented the Study.

The City of Franklin

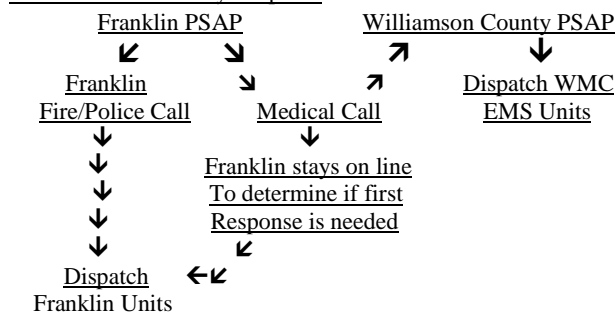
- ▲ Urban sprawl and public safety – the City is no longer a rural City in a rural County.
- ▲ City-County relationship as a whole - The City is a banner for County population and emergency medical service
- ▲ Franklin is a healthcare mecca in the area
- ▲ Triple A Bond Rating

Across the country fire departments are the prime emergency medical responders

Franklin Fire Department

- ▲ In 2010 – 5,924 calls (67% EMS)
- ▲ 159 budgeted positions, 144 Operations
- ▲ First Responder ALS on Rescues/Engines
- ▲ 32 Licensed Paramedics

Current EMS Delivery-Dispatch



Dispatch Processing

- ▲ Call Processing Times – Near the 2:00 minute mark
- ▲ NFPA 1584 standard is < 1 minute, 90% of time
- ▲ Times not critical but could improve
- ▲ One dispatch center could save a minimum of 15-20 seconds

Turnout Times

- ▲ 90th percentile is 2:28 for rescues
- ▲ These times can be manipulated
- ▲ Below NFPA 1584 standards but not critical
- ▲ General station alerting is likely to affect times

Travel Times

- ▲ No universal incident number to match FFD and WCEMS
- ▲ 90th percentile for FFD rescues is 4:22 to 5:08
- ▲ 90th percentile for WCEMS is 8:50 to 9:05
- ▲ Within CAAS standards except for late evening and night when WCEMS reduces staffing

Overall Times

- ▲ FFD – 8:19 to 9:08, slightly above the NFPA goals
- ▲ WCEMS – 11:59 to 12:41, slightly above CAAS goals
- ▲ FFD 90th percentile response time is 3:30 minutes faster
- ▲ This justifies the need for FFD ALS First Response
- ▲ Practically, response times are acceptable for both agencies

Station Locations

- ▲ Stations appear well-placed
- ▲ Some gaps in the South and West sections of the City
- ▲ Station 7 and Station 8 will bridge coverage gaps
- ▲ Rescue units are placed in high-density areas
- ▲ WCEMS posts are appropriate

EMS Dispatch

- ▲ Times could be improved, but not critical
- ▲ 90th percentile of 1:53 to 2:19
- ▲ Fastest and most economical way to improve response times
- ▲ EMS data supports consolidation of WCECC and CFCC

Technology Issues

- ▲ Specific Station/Unit Alerting – MOSCAD
- ▲ Automatic Vehicle Locator
- ▲ Medical Priority Dispatch software
- ▲ Electronic Patient Care Reporting (E-PCR)

Forecasted EMS Demand

- ▲ The graph depicts calls for EMS going up in Franklin. More people are using EMS as part of their healthcare system although that is not the thing to do.

Considerations

- ▲ Effects of increased EMS commitment on fire suppression
- ▲ Economic implications of EMS
- ▲ Maximum use of technologies
- ▲ Efficacy of clinical practice

Simultaneous EMS Call Forecast

Simultaneous Responses	Number	Percentage
2	2494	30.8%
3	284	3.5%
4	36	0.44%
5	18	0.22%
6	8	0.1%
7	4	0.04%

Simultaneous EMS call forecast - uncommon

Clinical Practice

Skill	Success Rate National	Success Rate FFD	Significance
ET Intubation	76.24%	73.9%	NS
IO (interosseous)	82.04%	66.67%	NS
IV	77.09%	71.03%	NS

Clinical Issues

- ▲ Need for increased contact with the medical director
- ▲ Continuation of the objective-based clinical internship
- ▲ FFD should have a department-based quality management process
- ▲ E-PCR data will facilitate quality management process

E-PCR Details

- ▲ We estimate the cost of E-PCR hardware and software as follows:
 - ◆ Hardware – four handheld tablets @ \$700.00 = \$2,800.00 (includes license)
 - ◆ Software - \$8,800 per year (will cover three active units)
 - ◆ Cardiac Monitor Interface - \$3,000 (one time)
- ▲ Total Cost - \$14,600

E-PCR Implementation

- ▲ Time must be dedicated to training and practice
- ▲ System “experts” should be chosen and available for each shift. Ability must trump rank or years of service when appointing “experts.”
- ▲ Feedback to employees is essential concerning both technical and patient care issues

Memorandum of Understanding

- ▲ “Cooperation” or “Contract”
- ▲ Section VII, Item B states that the first responder...will provide 4 steps that include secure the scene, perform the ABCs, begin resuscitative measures, and obtain a brief history

▲ The section *Urgent Calls* describes what types of calls the fire department will respond on
Future Options for EMS

- ▲ The City will continue to grow as predicted
- ▲ Williamson County EMS will continue to experience increased demands in all areas of the County
- ▲ EMS Call estimate for 2012 is 4,200 and 4,500 by 2015

Option 1 – Continue Current Profile

- ▲ There is an option for the City to take no action
- ▲ Response times and care are acceptable
- ▲ FFD is providing free service to allow another organization to function efficiently
- ▲ All current EMS decisions are not in the City’s best interest

Option 2 – Compensation

- ▲ FFD provides considerable service for no compensation
- ▲ WCEMS should be charged for service
- ▲ Possible revenue of \$150,000 to \$450,000
- ▲ No first response could require WCEMS to need at least two additional full-time units

Option 3 – EMS Transport

- ▲ Three full-time units with a fourth considered for Station 7
- ▲ Closest unit EMS first response
- ▲ Strict use of medical priority dispatch will reduce suppression unit response for EMS
- ▲ Estimated net \$998,433 in revenue
- ▲ Need for two additional EMS officers – Captain level
- ▲ First year EMS start-up \$830,600 - \$1,174,600
- ▲ Annual legacy cost - \$288,846
- ▲ Mutual aid agreements will be needed with other agencies
- ▲ FFD will need a qualified EMS medical director

Estimated Revenue

- ▲ EMS Calls 4,150 – EMS Transports 3,150 (70%)
- ▲ Forecast Reimbursement - \$1,417,500
- ▲ Mileage Reimbursement - \$163,800
- ▲ Total Gross - \$1,581,330
- ▲ Collection Rate (70%) = \$1,106,931
- ▲ Write Off – (\$474,399)
- ▲ Billing Fees (7%) – (\$77,485 of Total Net)
- ▲ Total Net - \$998,433

First Year Start-Up

Item	Cost
Paramedic transport ambulances (4)	\$500,000 - \$800,000
Stretchers	\$12,000 - \$40,000
Stair Chairs	\$8,000 - \$24,000
Cardiac Monitor and other ALS supplies	\$100,000
EMS Training Captain	\$80,000
EMS Quality Management Captain	\$80,000
EMS Medical Director	\$30,000
State Licensing Fee	\$6,000
Start-up for E-PCR Program	\$14,600
TOTAL	\$830,600 - \$1,174,600

Legacy Costs

Item	Cost
ALS Equipment Maintenance	\$1,000
Medical Gases (Oxygen)	\$3,000
Insurance (Vehicle, Equipment, General Liability)	\$10,000
EMS Quality Management Captain	\$82,400
EMS Training Captain	\$82,400
EMS Medical Director	\$30,900
E-PCR	\$9,064
Cellphone for E-PCR	\$8,600
Radio Maintenance	\$3,000
Office Supplies and Printing	\$2,500
Additional Training	\$15,000

Travel	\$2,000
Vehicle Maintenance	\$17,500
Vehicle Repairs	\$10,000
Postage and Freight	\$3,000
Dues, Subscriptions, Databases	\$500
TOTAL ANNUAL	\$280,846

Staffing Costs – 4 Units

Positions	Numbers X 1.32	Numbers X 1.32	Total
Firefighter-Paramedic	16	\$42,803 X 1.32 = \$55,644	\$890,304
Firefighter-EMT	16	\$37,797 X 1.32 = \$49,892	\$798,272

Already have staff for 3: Difference = \$422,144

The Changing Culture

- ▲ All should be required to maintain EMT
- ▲ Preference for trained EMS providers should continue
- ▲ All field personnel must work the ambulance
- ▲ E-PCR skills are essential
- ▲ Future need for field EMS supervision

Conclusions

- ▲ Any of the three options are viable
- ▲ No change will produce the least benefit
- ▲ Adopting full-service requires greater commitment
- ▲ “An EMS Service that fights some fires”

Comments/Questions:

- ▲ This has been discussed with the County and they were cooperative in providing information
- ▲ Franklin is the biggest EMS user and it is up to the City to decide if providing this service is economically a benefit. Probably the best service for the community.
- ▲ The City should be cognizant of the County
- ▲ Concern because of unfunded positions in the Fire Department and should staff firemen first. Do not take someone away from a fire for a medical situation.
- ▲ The department would not take anyone out of service
- ▲ 50% of transports go to Williamson Medical Center
- ▲ Great opportunity for the organization and for the City to provide the services they know are needed by the citizens.
- ▲ Dual role for firefighters trained to EMS, not all have to be at the higher paramedic level.
- ▲ Must recognize where this is headed and initiate discussions with the County and Williamson Medical Center.

Eric Stuckey stated it is a system that all three play a role in and a step toward looking at the system. He added that he, Police Chief Rahinsky, and Fire Chief Garzarek are working with other key public safety leaders in the County to look at safety services as a whole. How to make the systems work in a growing City and County and how to move forward to provide the best service for protection of life, health and safety.

Meeting recessed @ 5:47 p.m.

Meeting Reconvened @ 6:04 p.m.

10.* Consideration of ORDINANCE 2012-20 AS AMENDED, an Ordinance to Adopt the FY 2011-2015 Capital Investment Program (CIP) and the Top Ten (10) Board of Mayor and Aldermen Priorities with Associated Funding Plan

Eric Stuckey, City Administrator
David Parker, City Engineer/CIP Executive
Paul Holzen, Interim Engineering Director

Additional financial information was provided on the full build-out of Carothers Parkway as requested. Scenario comparisons show 5F that includes the entire South Carothers Parkway @ \$15.2M & McEwen Connector @ \$2.5M & Carlisle @ \$2.2M shows 2 out of 5 out of compliance. Years 2011-2020 ratio is above policy for Debt Service as a percentage of Operating Expenditures, and Years 2015-2016 ratio is above policy on Net Direct Debt as a percentage of Market Value.

Mr. Stuckey offered one option as authorizing the engineering design for a two-lane road for the entire stretch of Carothers Parkway that was originally designed as a four-lane roadway. That could be done while the Board considers this further. The wait could provide time to know the costs of the other items identified and once the funding plan is approved, projects could be started.

Alderman Barnhill said two lanes could be done in a cost efficient manner without curb and gutter and some other things. He thought some of the costs would not come in at the estimated engineering costs. He wanted to make sure everything needed to provide traffic relief was captured.

David Parker pointed out that when curb and gutter is taken out it can get expensive to replace with other means of handling drainage, etc. Paul Holzen said it would increase design costs.

The 2013 budget allocation in Scenario 5 shows \$1 million to get started and that is more than would be needed. Mr. Stuckey remarked there is some efficiency to doing the entire road at one time.

Alderman Martin said a traffic engineer was present with figures on the north section of South Carothers Parkway, and she would like to hear the presentation. Alderman Martin asked if the percentage of debt service measure of 8% could be raised. Explanations were given by Mr. Stuckey and Mr. Truell.

Alderman Petersen was concerned about the amount of debt as a percentage of the operating budget because that would take away from what could be spent on other things. The other four ratios indicate **to rating agencies that** the City would have plenty of ~~reason~~ **capacity** to raise property taxes.
(As corrected during the May 22, 2012 meeting)

Alderman Skinner said he was frustrated because they are always talking about the top problem citizens complain about is traffic, yet here is a plan without the money to do it. Is this the time for a special tax assessment that would truly improve the traffic and solve it. Nothing is going to happen to get enough money to do it.

Mr. Stuckey responded potentially that might help all the red areas of debt and the City would be able to tell the rating agencies why it is being done. Mr. Truell added that rating agencies know we have an extremely low tax rate and have the capacity to get money. That would require a recalculation.

Alderman Barnhill said a citywide special tax is worth pursuing if the public understands everything is traffic related. It is unwise to have a plan that does not include both phases of South Carothers.

Khris Pascarella, Pearl Street Partners and Gillian Fischbach, Fischbach Transportation Group, presented a traffic study on projections 2012-2020 housing units available in each development project. Handouts were given to the aldermen on the estimates/assumptions/averaged projections. Greg Gamble pointed out three scenarios. They said the study confirms the northern section should be built first. If just the south section were built, the curves and turns would still be on the north section with an estimation of more than 10,000 cars traveling that road by 2016, and without a parallel road. Alderman Petersen pointed out that I-65 is parallel. Ms. Fischbach said there would be increased traffic on that as well.

Alderman Martin stated that with all the information gathered she was now in favor of building the

northern section first. She would like to see all of it built but the City cannot afford to do that.

Mayor Moore interjected that BOMA will vote tonight on all the projects with the exception of South Carothers. The Board will continue to study South Carothers before moving in any direction.

Eric Stuckey said at a minimum consider the design piece that is significantly less than \$1 million. Mayor Moore clarified staff recommends \$1 million to design a 2-lane road both ways. Paul Holzen noted it would take 12 months to get the plan finished. Mr. Parker added it would take time to secure a bridge permit as well. Mr. Stuckey stated a design must be done.

11. Follow-Up Discussion of the Integrated Water Resource Plan (IWRP) and Consideration of RESOLUTION 2012-18, a Resolution to Adopt the Integrated Water Resources Plan's (IWRP) Six (6) Priority Projects and Associated Funding Plan

**Eric Stuckey, City Administrator
David Parker/City Engineer/CIP Executive
Mark Hilty, Water Management Director**

Mayor Moore read the following statement in regard to statements made via email:

Through the development of the Integrated Water Resources planning process, we have welcomed participation through stakeholders, public meetings and numerous Board of Mayor and Aldermen work sessions. Including tonight, there have been 20 public forums and BOMA meetings on the Integrated Water Resource Plan and 7 meetings of the stakeholders group. The Integrated Water Resources process was designed to meet plan objectives using input from a broad base of participants, not the position of a single entity. Before you this evening are six priority projects that require action because of either regulatory requirements, capacity needs, or to improve operational efficiency. This needs to remain the focus of tonight's discussion.

I would like to briefly respond to an email that was sent to you this morning by Harpeth River Watershed Association and their Executive Director Dorene Bolze. This latest correspondence presents what they may believe to be in the best interest of the Harpeth River, the City, taxpayers, and rate payers. However, numerous statements made in this email are not based on sound technical analyses. Like previous correspondence (March 27 and April 11 memos), the email includes a number of inaccuracies. Ms. Bolze and HRWA has been involved throughout the IWRP process and has been thoroughly briefed on the findings and technical background so it is unclear why Ms. Bolze is choosing to present information that are not supported by fact. I am concerned that these inaccuracies will unduly alarm citizens and the BOMA and undermine the IWRP process.

The tone and characterizations made in this communication are very disappointing. Terms such as "toilet to tap" are inaccurate and inflammatory. This label is designed to illicit fear not responsible dialogue. The City has worked hard to partner with Ms. Bolze and HRWA in developing the IWRP plan and in projects such as the low head dam removal (an IWRP project element). My hope is that we can work together and find solutions to meet our growing community's needs, not sensationalize and disparage good long term planning.

City staff is currently working on responding to the specific statements made in the email with clarifying facts and information. It is important to remember that this morning's email pertains primarily to a Goose Creek Water Reclamation Facility which is not before you this evening. This is a project that is slated for 8 to 10 years from now. There will be ample opportunity for HRWA and others to present their perspectives in the coming months and years as we, as a community, consider further expansion of our wastewater treatment capacity. Until that time comes, it is important that we consider the priority project outlined for tonight.

These are some side comments that were developed along the way....

- In her latest correspondence to you, Ms. Bolze has referenced a chemical odor and a "chlorinated sewer pipe" smell in her memo dated March 27, 2012. The Water Reclamation Facility does not treat effluent with chlorine.
- Ms. Bolze has indicated that during the summer the Cumberland River has been providing 100% of the City's drinking water. At times of the summer, this has been the case. But in doing so, our rate payers have had to pay more for their water. The City has taken measures to address this through rehabilitation of the raw water reservoir and is
- Ms. Bolze would have you believe the old adage that "dilution is the solution to pollution" is what Franklin must consider and send the City's wastewater to the Cumberland River. Looking at our remaining treatment capacity needs of 12 mgd, this could require conveyance of peak flows of up to 36 mgd to achieve this. I would offer that dilution is not the answer. The City must look to treatment performance and proven treatment practices instead of looking to the Cumberland River to dilute our effluent.

Alderman Petersen said per discussion at the last meeting, her perception was the following:

- Project 1 – A, B, and D for regulatory requirements
- Project 2 – For regulatory and capacity requirements

- Project 3 – Biosolids no regulatory requirements at this point
- Project 4 – Needed for capacity and regulatory requirements
- Project 5 – Because adding to wastewater by doing expansion, would need to include 5B at the same time
- Project 6 – Not essential for regulatory requirements

David Parker noted 5A is needed for SCADA. The City has an antiquated system. For the sake of economy do 5A as part of the required 5B. 1C, 3, and 6 are not required by regulation. Eric Stuckey related staff should continue on the issue of biosolids refinement to bring the cost down. It has crucial elements that must be done within the next 5 years. There are efficiencies in doing some of the projects together.

Alderman Bransford suggested they move forward on the ones they can agree on and at the same time plan for 1C timeframe. Mr. Parker said he would revise Resolution 2012-18 to reflect the changes and present it at the May 8, 2012 Board meeting.

Alderman Skinner asked about the process if they agree on these projects. Mr. Parker indicated that would lead to an RFQ for a consultant, and that would come back to the Board for a decision.

Mark Hilty noted they have presented efficiencies to go from a 2 MGD to a 4 MGD plant. The analysis was based on capturing peaks and flows daily.

12. Discussion Regarding Solid Waste Hours of Operation in Commercial Zones (Noise Ordinance)

Becky Caldwell, Solid Waste Director

Mr. Stuckey said there have been some ramifications with the noise ordinance for noise other than amplification. The dumpster collection service time beginning at 6:00 a.m. has been in the ordinance since 1976. Safety is the top priority. Ms. Caldwell related measures put in place to assure safety on later pickups. Of 15 cities researched, most allow pickup after 6:00 p.m. but not before 6:00 a.m.

Alderman McLendon asked what problem they were trying to solve. The only specific recommendation, as far as time, is to extend the hours of operation. The 6:00 a.m. rule only matters where there are people to disturb.

Options:

1. Review the information provided and change the existing noise ordinance in relation to hours defined for dumpster collection
2. Maintain the existing noise ordinance with the current time restrictions
3. Provide for additional hours for dumpster collection in “commercial only” areas
4. Grant the City Administrator authority to permit dumpster collection in certain areas to specific operators outside of the designated hours in defined locations. This permission could be revoked by the City Administrator based on complaints from residents or other concerns.

Staff would recommend at a minimum expanding the evening hours for collection of dumpster to 9:00 p.m. This would make Franklin consistent with Nashville/Davidson County. Other options may require further review and consideration.

No consensus. Mayor Moore asked that the issue be brought back for further discussion

13. Consideration of ORDINANCE 2012-19, an Ordinance to Amend Franklin Municipal Code Title 18, to Standardize and Define Customer Classification

Steve Sims, Assistant City Recorder

Customers primarily impacted by the standardization and definition of customer classification will

be those served by a master meter where there are multiple end users. The City's contract or service agreement is with the Homeowners Association (HOA) or agent. City service has been priced as Residential – this affects condominiums, apartments, certain mobile home parks, duplexes (only those with a single meter). Customers whose property is classified by a farm (which produce income to be classified as a farm) will have service charged at Nonresidential rates. This will affect HOA associations where the not-for-profit corporation or agent has contracted with the City for service.

Some will pay more and some will pay less; the net affect should be a wash in terms of revenue. Approval of the revision to Title 18 is recommended to allow the consistent application of pricing rules for all customers and consumer groups.

Discussion ensued. Alderman McLendon asked for examples as to how this change would affect ratepayers financially.

14. Consideration of ORDINANCE 2011-12, an Ordinance to Establish Title 24 Special Assessment Districts

**David Parker, City Engineer/CIP Executive
Shauna Billingsley, City Attorney**

Not addressed

15. Consideration of Contract Award to BlueCross BlueShield of Tennessee of Chattanooga, TN, for Health Benefit Management and Pharmacy Benefit Management Products and Services, for an Initial Term of Service of Twelve (12) Months, Effective July 1, 2012, and through June 30, 2013, with Options at the City's Sole Discretion to Renew for Like Terms, for the Human Resources Department (Purchasing Office Procurement Solicitation No. 2012-022A-B)

Shirley Harmon, Human Resources Director

16. Consideration of Contract Award to Delta Dental of Tennessee of Nashville, TN, for Dental and Associated Group Employee Insurance Benefits, for an Initial Term of Service of Twelve (12) Months, Effective July 1, 2012 and Through June 30, 2012, with Options at the City's Sole Discretion to Renew for Like Terms, for the Human Resources Department (Purchasing Office Procurement Solicitation No. 2012-022C)

Shirley Harmon, Human Resources Director

17. Consideration of Contract Award to Aetna Life Insurance Company of Hartford, CT, for Life, Accidental Death and Dismemberment, Supplemental Life and Long-Term Disability Group Employee Insurance Benefits, for an Initial Term of Service of Twelve (12) Months, Effective July 1, 2012 and Through June 30, 2013, with Options at the City's Sole Discretion to Renew for Like Terms, for the Human Resources Department (Purchasing Office Procurement Solicitation No. 2012-0022D-E)

Shirley Harmon, Human Resources Director

Mayor Moore asked that Items 15, 16, and 17 be considered together. However, there was no discussion on these three items.

ADJOURN

Work Session adjourned @ 7:40 p.m.

Dr. Ken Moore, Mayor

Minutes prepared by: Linda Fulwider, Board Recording Secretary, City Administrator's Office - 6/1/2012 11:13 AM